

# Worcestershire Local Transport Board

Business Case Summary Report for Final Approval Cathedral Square

February 2016



## Scheme summary

Scheme name: Cathedral Square Date: Feb 2016

## Scheme Description:

The scheme will deliver a premium public realm using sustainable, maintainable and appropriate surfacing materials alongside lighting and street furniture which will complement the surrounding development of restaurants and businesses, creating an attractive and vibrant new quarter for Worcester. It will comprise of the removal of the existing traffic island, replacing it with a smaller turning facility and the substantial extension of the paved area from the end of the High Street and existing retail units (from Zizzi's to Pizza Express). The existing bus bays and taxi rank have been retained and relocated within the new scheme, for operational reasons.





#### Scheme Objectives and Outputs

| Objectives  | Details  |
|-------------|--|
| Objective 1 | To deliver a highway realignment sand public realm schemes<br>which will unlock development opportunity for the south end<br>of Worcester High Street and bring greater footfall and<br>investment for this area of the city centre. |
| Objective 2 | To deliver a retail development which brings greater retail opportunities to the Cathedral Square area of Worcester City.  |
| Objective 3 | To deliver a public realm scheme to draw the two phases of<br>the scheme together in providing an attractive area for<br>shoppers and tourists.  |

#### Summary of Strategic Case

Cathedral Square is one of the key sites in the City Centre identified in the Masterplan with a lot of potential thanks to the famous Worcester Cathedral. The Cathedral receives thousands of visitors each year, and represents one of the most important attractions in Worcester and the wider county. Its history and connection to the Magna Carta due to King John's tomb, as well as its unique architectural qualities make it a national treasure, yet it is practically cut off the City Centre by a large swathe of a 20th Century urban dual carriageway and stands opposite one of the least attractive facades in the city.

The Square presents a unique opportunity for an exemplar public realm scheme that can have a lasting impact on the city centre economy, its tourism offer and the growth of Worcester city's profile nationally.

Due to its location this area offers greater potential to act as a development catalyst for the wider city centre streets. The location of the proposed Cathedral Square is one of the key gateway sites into the heart of the major shopping area of the city, its location is strategic due to the following:

• It is the end of the route from Junction 7 of the M5 motorway leading to the City Centre via A44 and is therefore a gateway point of arrival into the city

• It is a key relation to the Riverside area and close to the Worcester Bridge as well as the pedestrian Sabrina Bridge therefore being the closest part of the City Centre for residents of the Western side of the river

• It is a connecting node for the Riverside and the new developments Diglis Water, the Waterside, and the proposed £10m Royal Worcester Porcelain Creative, Arts & Heritage Quarter.

• It is a connecting node for Worcester's other main tourist attractions: the Commandry museum and the Royal Worcester Porcelain Museum.

The re-development scheme would therefore further encourage West – to – East and East - to – West pedestrian flows. It will successfully bridge the 'gap' between the city and its riverside which has recently gone through a programme of investment and regeneration.

Cathedral Square is a partnership development between Worcestershire County Council, Worcester City Council and Salmon Harvester. The main funders are the County and City Councils. Both councils will be responsible for the



# Local Transport Board

delivery of the scheme through the Council's term contractors. There are three specific documents which outline the main aims of both councils:

- Worcestershire Local Transport Plan 3 (LTP3)
- Worcester County Council Corporate Plan
- Worcestershire County Council Future Fit
- Worcester City Councils corporate Plan (2015-2020)
- Worcester City Masterplan

| Main         | FY    | FY       | FY       | FY         | FY    | FY    | FY    | Total      |
|--------------|-------|----------|----------|------------|-------|-------|-------|------------|
| expenditure  | 13/14 | 14/15    | 15/16    | 16/17      | 17/18 | 18/19 | 19/20 |            |
| items (£m)   |       |          |          |            |       |       |       |            |
| Preparation  |       | £119,000 | £162,500 | £75,000    |       |       |       | £237,500   |
| Land and     |       |          |          |            |       |       |       |            |
| Compensation |       |          |          |            |       |       |       |            |
| Construction |       |          | £681,125 | £900,000   |       |       |       | £1,581,125 |
| Site         |       |          |          |            |       |       |       |            |
| Supervision  |       |          |          |            |       |       |       |            |
| Maintenance  |       |          | -£75,000 |            |       |       |       |            |
| Offset Costs |       |          |          |            |       |       |       |            |
| Contingency  |       |          |          | £175,000   |       |       |       |            |
| TOTAL COST   |       |          | £768,625 | £1,150,000 |       |       |       | £1,918,625 |

#### **Financial Summary**



### Value for Money Statement

| Item  | Assessment  | Detail   | Value for money category |
|---|---|--|--------------------------|
| BCR   | 1.21  | Appraisal has been reviewed and is considered sound  | High                     |
| Non-Monetised Impacts                         | Beneficial  | Significant Wider Economic<br>Benefits due to scheme<br>unlocking development – this<br>would increase in GVA by £60m<br>over 10 years. Not included in<br>BCR.<br>Large Beneficial Impacts from:<br>• Regeneration<br>• Wider Impacts<br>Moderate Beneficial Impacts<br>from:<br>• Historic Environment<br>Slight Beneficial Impacts from:<br>• Air Quality<br>• Townscape<br>• Reliability<br>• Security<br>• Access to Services<br>• Severance  | High                     |
| Key risks, sensitivities and<br>uncertainties | Low risk / uncertainty in Value<br>for Money assessment | BCR calculation based on<br>highway benefits only – benefits<br>due to shorter vehicle distances<br>Modelling does not include<br>benefits for interpeak, off-peak,<br>weekend or summer periods;<br>additional benefits would be<br>achieved at these times<br>No monetised benefits have<br>been calculated for accident<br>savings or pedestrian benefits<br>These factors would be likely<br>to increase BCR; we conclude<br>that the BCR is conservative<br>and that it is likely that the<br>scheme will be within the High<br>VfM category. | High                     |

#### Deliverability – Programme and outstanding Risks to Delivery

The key project risks are:

- Funding developer or Worcester City not providing contributions
- Scheme Costs scheme costs over-running requiring additional funding by WCC or Worcester City
- Failure due to design or constructional inadequacies mitigated by 3 year defect period

Recommendation



We conclude that the Strategic Case for Cathedral Square is sound

- We conclude that the scheme represents High value-for-money
- We conclude that there are unlikely to be significant adverse environmental or social / distributional impacts
- We conclude that the Financial Case is sound but it should be noted that there is currently a funding gap of

£0.818m which may require additional funding

- We consider the Commercial Case and use of the Highway Maintenance Service contract to be sound
- We consider the Management case to be sound
- We recommend that the scheme be given Final Approv





# Local Transport Board

## Local Transport Board