



At the heart of everything we do

WORCESTERSHIRE LOCAL AREA SEND ACTION PLAN

IN RESPONSE TO OFSTED/CQC LETTER DATED MAY 16th 2018

This Written Statement of Action has been approved and endorsed by:

Worcestershire County Council Cabinet Joint Clinical Commissioning Group Board (Redditch and Bromsgrove, Wyre Forest, South Worcestershire)











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Working together for **outstanding care**

Statement of Intent

Our Local Area Inspection identified a number of areas in which we must improve, and we have resolved to make these improvements and more.

This action plan sets out how the Council and the Clinical Commissioning Group (CCG) will work together with partners, parents/carers and young people and with school leaders, to improve outcomes for children and young people with special educational needs and/or disabilities (SEND). It provides the vehicle for driving forward the first stages of this improvement. By May next year we will have established a number of collaborative programmes that will have embedded better approaches and provided the platform for ongoing development.

We expect that working with parents/carers and their representatives will be the norm. Co-production with parents and carers will increase at all levels – from the development of high level strategies, to undertaking policy and provision reviews, to young person level assessment and planning. A core module for staff induction will raise knowledge, awareness and understanding about the vulnerability of some children and young people, including those with SEND, and require professionals to consider what this means for their practice. A workforce training and support programme will bring professionals and parents/carers together. It will introduce challenge, explore higher aspirations and enable reflection on current practice, attitude and approach.

Our Action Plan requires professional staff to work across agency barriers and with parents, carers and young people. Leaders will monitor the impact of their work through the development of inclusive local provision. We will encourage and support reflection by school leaders on their contribution to more inclusive schooling in Worcestershire. We want to see creativity and innovation leading to less movement of children and young people in and out of schools, and more stability in their lives as they live and attend schools close to home.

Parents/carers will be more confident in local provision as schools, early education and childcare settings and post 16 providers model inclusive approaches and culture. Fewer children leave their local communities to go to school. Schools will develop new flexibilities and bespoke arrangements so that exclusions reduce, attendance increases and fewer parents/carers see elective home education as the solution for their child's education.

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Our work to improve transition to adulthood will be driven by high expectations and characterised by tenacity as we develop, with parents/carers and young adults, a more extensive range of locally based provision that enables all young people to aspire to a future life that includes work related activity and support to live as independently as possible.

Collered 5000

Dr. Catherine Driscoll
Director of Children, Families and Communities

Simon Trickett Accountable Officer CCGs

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Glossary of Terms

AD: Assistant Director

AfO: Aiming for Outstanding

CAMHS: Child and Adolescent Mental Health Services

CME: Children Missing Education

CPD: Continuing Professional Development

CCG: Clinical Commissioning Group CQC: Clinical Quality Commission

CWD: Children With Disabilities

CYP: Children and Young People

DCO: Designated Clinical Officer

DMO: Designated Medical Officer

EHCNA: Education, Health Care Needs Assessment

EHCP: Education, Health and Care Plans

FiP: Families in Partnership

FT: Foundation Trust

HLN: High Level Needs

HV: Health Visitor

ICG: Integrated Commissioning Group

ICEOG: Integrated Commissioning Executive Officers Group

JSNA: Joint Strategic Needs Assessment

LA: Local Authority

LO: Local Offer

MOMO: Mind of My Own

NEET: Not in Education, Employment or Training

NQT: Newly Qualified Teacher

PCF: Parent Carer Forum

PfA: Preparation for Adulthood

PSF: Pre-School Forum

SALT: Speech and Language Therapy

SEN: Special Educational Needs

SEN Support: Special Education Needs Support

SENCOSpecial Educational Needs Co-ordinator

SEND: Special Educational Needs and/or Disabilities - SENDCo: Special Educational Needs and Disabilities Co

ordinator

SENDIASS::Special Educational Needs ad Disabilities

Information Advice and Support Service

Settings: Nurseries, Schools, Post 16 Further Education Colleges and other

Post 16 Providers

SIA: School Improvement Adviser

SMART: Specific Measurable Achievable Time-bound

SSIF: Strategic School Improvement Fund

STP Sustainable Transformation Plan

T and F group Task and Finish

VCS: Voluntary and Community Service

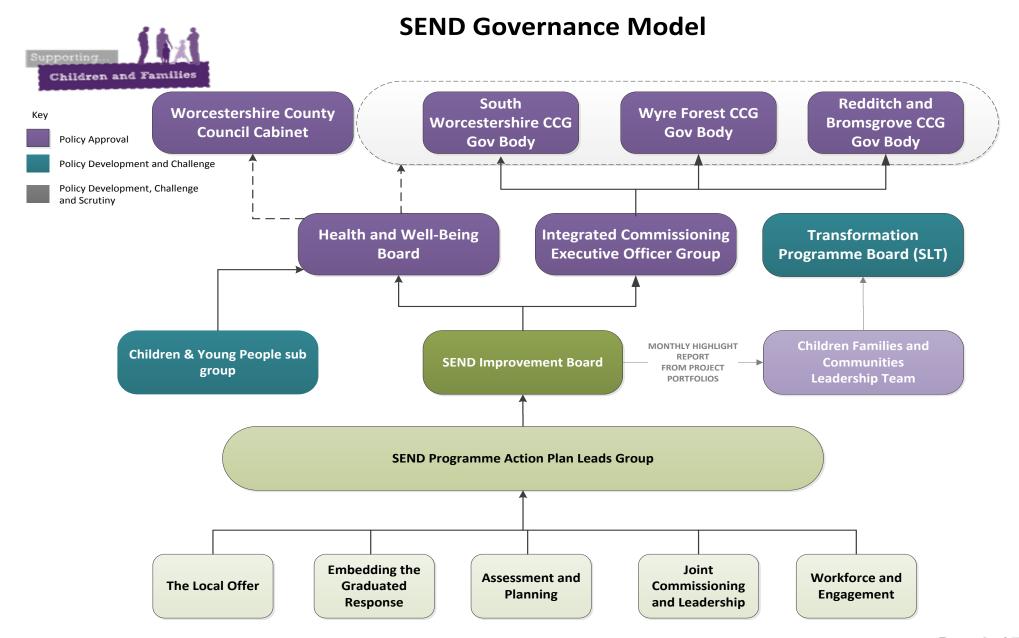
WCC: Worcestershire County Council

WH&CT: Worcestershire Health and Care NHS Trust

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Monitoring the progress and impact of the Written Statement of Action

How will progress towards Improvement be monitored?

Careful consideration has been given to the articulation of a robust system through which officers and staff can account for their action and its impact to Local Area Leaders. The diagram on the previous page sets out the structure for reporting and monitoring of the progress of the Written Statement of Action. Reports are used to ensure a flow of information and to explain action taken by other boards.

<u>The SEND Improvement Project Team</u> will ensure the timely production of these reports that will highlight what has been achieved through Workstream activity, as well as any areas of risk.

The first stage in the flow of reporting in this process is the provision of monthly reports to the <u>SEND Improvement Board</u> where those present will be able to seek clarification from Workstream Leads on specific issues. In addition to stakeholder and parent representatives on this Board, executive level officers from the CCGs, Healthcare Provider Trust, Children's and Adults Social Care, Education and Skills and Babcock Prime (Worcestershire's school improvement partner) are present. Young people also attend.

The <u>Health and Wellbeing Board</u> (HWBB) includes Elected Members of the Council with Portfolio responsibilities for Children's and Adults Social Care and Education and Skills and members of the three CCG Governing Bodies, as well as The Director of Children, Families and Communities and the Chief Executive of the Council. It meets quarterly and will be provided with a report that has been enhanced following the discussions of the SEND Improvement Board. If there are matters that relate to Local Area Leadership, these will focus in matters for the Board's attention.

The <u>Integrated Commissioning Executive Officer Group</u> (ICEOG) will also consider progress reports paying particular attention to areas of joint priority. Both the HWBB and ICEOG can confirm policy priorities and direction and influence change in the services led by its members.

<u>CCG Governing Bodies</u> meet quarterly. Update reports will be prepared by the Project Team and presented by executive officers who attend the HWBB and/or ICEOG.

The <u>Lead Elected Member for Education and Skills</u> will meet at least monthly with the Assistant Director Education and Skills to interrogate progress in the Written Statement of Action and explore any specific issues of concern. Update reports to the Cabinet of the Council will follow a quarterly cycle for the first 12 months, supported with 6 monthly issue specific reports.

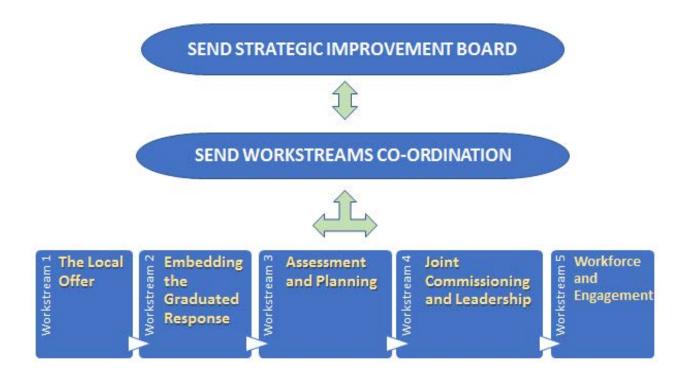
Quarterly reports will be prepared by the <u>Director of Children</u>, <u>Families and Communities</u> and the <u>Accountable Officer for the three CCGs</u>, for publication on the Local Offer web-site, and for Local Area Partners' own web-sites.

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Monitoring Activity and Impact

Activity is driven through five workstreams. Their work plans are set out in this Written Statement of Action. They report to the SEND Improvement Board



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Working together for **outstanding care**

OUTCOME 1

Local offer is accurate, available, informative and useful to enable Children, Young People and families to access help and information at the earliest possible opportunity.

OUTCOME 2

Improve and embed the Graduated Response so needs are identified at the earliest point with appropriate support put in place.

OUTCOME 3

Children and Young People's needs are assessed and met in a timely and purposeful manner

OUTCOME 4

Children and Young People's needs are understood and resources applied so they get what they need when they need it

OUTCOME 5

Children & Young people are supported by a workforce that achieves the best possible outcomes, through effective engagement and coproduction. A multiagency workforce shares a culture which promotes inclusive practice, equipped through knowledge and skills.

OUTCOMES

A – The Local Offer

Led by: Penny Richardson (WCC) / Sally-Anne Osbourne (WH&CT)

- Collaborative produced and reviewed with Children, Young People and Parents
- Accessible factual and jargon free
- Comprehensive
- Regularly updated
- Well used by the community of Worcestershire

B – Embedding the Graduated Response

Led by: Gabrielle Stacey (Babcock) / Phillippa Coleman (CCG)

- Understanding and implementation of graduated response
- Leads to consistency and coherence in maintstream provision for children with SEND
- More confident parents
- Few exclusions
- Fewer moves between schools for children
- Better outcomes because provision meets needs
- Monitoring outcomes with challenge and support to providers leads to better outcomes

C – Assessment and Planning

Led by: Penny Richardson (WCC) / Liz Staples (WH&CT) / Louise Levett (WCC)

- Person-centred assessmentsCo-production is a feature of
- assessment and planning
 Meaningful and accurate content in EHC Plans that are issued on time
- Health, social care and educational professionals work together effectively
- Planning and review secures educational stability and leads to better outcomes
- Equip our workforce to implement the 2014 CoP and to be person centred.

D – Joint Commissioning and Leadership

Led by: Sarah Wilkins (WCC) / Lucy Noon (CCG's) / Steve Larking (WCC)

- Joint commissioning priorities are understood and agreed
- Provision is re-balanced and adjusted according to changing needs of children and young people
- Strategic plans are co-produced and reviews undertaken with parent reps and partners
- Local Area Partners share performance targets and work together to monitor and review

E – Workforce and Engagement

Led by: Laura Folkers (WCC) / Steve Larking (WCC) / Steph Courts (WH&CT)

- A multiagency Workforce
 Development Programme
 secures a common platform of
 knowledge and skills
- Parents and carers are involved in developing training and take part
- which is evaluated to evidence uplift in knowledge & skills.
- Professionals are clear about responsibilities and explore how to deliver these in a more collaborative and outcome focussed way

SEND Action Plan: Key Outcomes and Workstreams

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The Structure of our Action Plans

This explains what you can expect to see in each part of our Action Plan

Activity		Lead	Partners	Timeframe	Progress checks
This is a detailed description of the action that is to be taken that will contribute, with other actions, to deliver the Objective.		This is the name of the person who is responsible for leading the action.	These are the people who will work together on the action.	This is the date by which each action is expected to be achieved. Different dates indicate the progression of steps or points along the timeline for the action.	The Workstream Lead meets monthly with the Project Manager and leads for each action and objective.
Objective	This is what all the strands of activity will achieve				
Milestones	This is the product or end result of the activity and when it will be complete				

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Safeguarding Actions

This section responds to the concerns raised by Inspectors about vulnerable children who had moved to Worcestershire from London. It identifies concerns arising from the use by schools of part-time timetables and practices whereby children are removed from school rolls and consequently are missing from education. The action leads to enhanced monitoring and the introduction of a weekly monitoring process that triggers intervention and challenge where necessary. An officer forum meets weekly where persistence in locating and tracking missing children is its single focus.

Key Concerns

Key Concern 1: "the safeguarding concerns around: children and young people from London boroughs who are housed locally; the use of long-term part-time timetables; children taken off roll and missing education;"

Extract from the Statement of Action Letter

"Inspectors identified potential safeguarding concerns relating to the use of part-time timetables, children and young people being removed from school rolls, and the local area's tracking of vulnerable children housed in the local area by some London boroughs. There is currently a lack of strategic oversight of these areas of concern."

Objective	Title
A1	Address the safeguarding concerns around children and young people from London boroughs who are housed locally.
A2	Address the safeguarding concerns around the use of long-term part-time timetables
A3	Address the safeguarding concerns around children taken off roll and missing education

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Activity		Lead	Partners	Timeframe	Progress checks		
Milestones	 activities – September 2018 Weekly monitoring of children missing from education ensures children's whereabouts is known and systems to ensure action to secure a school place and attendance are in place – October 2018 						
Objective A1	Address the safeguarding concerns around housed locally.	children and	young people	from London bore	oughs who are		
1) Remind - pursue school - notify t the scho 2) DCS wil informat vulnerat track the 3) DCS rais	I write to DCS of London boroughs requesting ion about the relocation of families including ble children in order that Worcestershire can eir arrival ses through ADCS regionally and nationally the	NiWi AD for Education and Skills CaDr DCS WCC	Schools DCS London Boroughs	Complete August 2018			
Authority significa	movement of vulnerable children across Local y boundaries particularly where this involves a nt distance and seeks debate on approaches to to strengthen CME arrangements	CaDr DCS WCC	ADCS	Complete			
Objective A2	Address the safeguarding concerns around	the use of lo	ong-term part-ti	me timetables			
Learner Updated drafted a	as part of the development of a Vulnerable Strategy I guidance to schools on part time attendance is and references DFE exclusions and attendance e, including specific text on process for g a pupil from roll	NiWi AD for Education and Skills	GwFe Head of virtual school	September – November 2018 September 2018			

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Objective A3 Address the safeguarding concerns around	children take	n off roll and n	nissing education
Establish weekly monitoring meeting of children missing education	NiWi AD for		Complete
5 1	Education		Oct 2018
 Real time reports available weekly for CME, by category, to inform monitoring by Missing Monday Panel 	and Skills		June 2018
 Cases are tracked on a weekly basis with actions recorded, assigned, monitored and checked at subsequent meeting 			Oct 2018
System in place to ensure the provision of robust data to identify children not accessing appropriate education			September 2018
 Analysis of the data informs targeting of challenge and support to individual schools and enables impact of Missing Monday to be assessed (see Objective 2.3.7) 			September 2018
 Arrange for an audit of activity following Missing Monday meetings by an individual who does not sit on the Missing Mondays officer group to report on impact and effectiveness of Missing Mondays approach 	NiWi AD Education and Skills	Audit support	Jan 2019

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Work stream 1 - Local Offer

Leads: Penny Richardson (WCC), Sally-Anne Osbourne (WH&CT)

Worcestershire parents/carers and their children and young people, and professionals working in the Area, are not able to access up to date and accurate information about provision, facilities and arrangements for children and young people with SEND. This Work stream sets out plans for improving the design, content and functionality of the website that hosts information about the Local Offer. Worcestershire's Local Offer is more than a website of information. It is the totality of the special educational provision, arrangements, processes that the Local Authority and its statutory partners, Health and Social Care, expect to be available in Worcestershire for resident children and young people with SEND between 0 and 25 years of age. Inspectors expressed concern that there is a lack of suitable specialist provision. The Local Offer must also include information about the arrangements for identification and assessment of need, and how schools and settings are supported with specialist expertise and advice. These matters are relevant to this action plan as they are focal to the development to the Graduated Response in schools and settings (Work stream 2).

Key Concerns

Key Concern 6 The lack of suitable specialist provision to meet the identified needs of children and young people

- "There is a significant shortage in education provision in the local area for children and young people whose needs should be met in a specialist setting. Currently, 111 children are waiting to be allocated a place in a special school, and 25 children are not receiving education. The demand for specialist provision in the local area, where special schools are already full means that children and young people have to be educated out of county. As a result, additional financial demands are made of the already overspent high needs
- Page 9 "Parents and professionals note that the lack of specialist provision in the local area leads to some children being excluded before a more suitable provision can be found."

Key Concern 12 The quality of the Local Offer

funding budget."

"The local offer is not fit for purpose. The overwhelming majority of parents, children and young people who have SEN and/or disabilities, and professionals were either not aware of the local offer or had little success when they tried to use it. Leaders have begun redeveloping their local offer but this work is still in very early stages of development."

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- Page 5 " Transport information for parents on the local offer leads to further confusion and delay in getting timely support and advice. "
- "The local offer is not fit for purpose. Leaders have plans to address this, but currently it provides little helpful, easy-to-find information. Parents and professionals who know about the local offer say that it is not helpful. Many parents, and all the children and young people to whom inspectors spoke, are unaware of the local offer and its purpose."
- <u>Page 3</u> While the local area is aware of children and young people who have SEN and/or disabilities, leaders do not currently keep a formal 'children with disabilities' register.

Number	Objective
1.1	To ensure an up to date and informative, clearly written Local Offer which is used by all stakeholders including CYP and parents/carers
1.2	The Local Offer website is used proactively
1.3	To ensure the SEND Strategy is accessible to all
1.4	Create and maintain Children with Disabilities Register to ensure families can receive relevant and appropriate information

OUTCOME 1	The Local Offer
IMPACT INDICATORS	a. The Local Offer is compliant with s30 of the Children and Families Act and therefore provides information about education, health and care and other training provision it expects to be available in Worcestershire and that which is outside Worcestershire for children and young people in care and those with disabilities.

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b.	Parents and other stakeholders will have been involved in a re-design and development of the new Local Offer.
C.	The number of people who access the Local Offer every week will increase over the period September 2018 – May 2019.

Action Plan

Activity		Lead	Partners	Timeframe	Progress checks
Objective 1.1 To ensure an up to date and informative, clearly written Local Offer which is used by all stake including CYP and carers					ceholders
Milestones	 First round of user testing is complete 	by Septemb	per 2018		
	The Local Offer website is launched b	efore the end	d of the autumn Term 2	018	
parents and parents and parents and parents and parents and parents are and parents and parents are	representative stakeholder group including and carers and partners. Terms of Reference, timeframe and agenda for the existence of the stakeholder working group, erms of reference, on the current Local Offer nvitation for any comment or contribution.	PeRi SEND GM	CYP, Parent/carer reps, multi-agency professionals, Babcock, WCC, schools and settings	July 2018	On Track
	e range of provision that is in place and that es the Local Offer.	PeRi SEND GM	Working Group	March 2018	Audit and tracking tool in



Activity	Lead	Partners	Timeframe	Progress checks
				place
1.1.3 Check against Schedule 2 to the 2014 SEND Regulations and identify gaps for inclusion and / or development	PeRi SEND GM	SEND & Early Help Comm teams	July 2018	On track
1.1.4 Put in place a rolling programme of inviting local providers and services to update their information. This to be a permanent feature of website management and Local Offer review1.1.5 Update and delete information now, where it is known to be inaccurate.	PeRi SEND GM E&S Commissio ning Team	Early Years providers, schools, charities, parent / carer groups	August 2018	On track
 1.1.6 Identify specific post(s) that are responsible for: a) ongoing coordination, maintenance and development of Local Offer website b) maintaining and operating the system to record and respond to user feedback c) updating for inaccuracies and new information 	PeRi SEND GM	Asst Director Education and Skills/CCG lead	August 2018	Under considera tion
1.1.7 Work with web designers to produce a Local Offer that is clear and accessible. Ensure that "connections" between data follow routes that are most likely to be followed by service users and fieldwork professionals. Design will apply the "3 click rule".	PeRi SEND GM	WCC Web Designers	October 2018	On track
1.1.8 Develop approaches so that the testing plan properly checks accessibility, navigation and information needs of the full range of stakeholders.	PeRi SEND GM	Commissioning Team Mike Lambert Team – CFC Systems,	April 2018	On track
1.1.9 Develop method to record experiences of those testing,			Aug 2019	



Activity	Lead	Partners	Timeframe	Progress checks
including direct support to accompany and record issues where requested.				
1.1.10 Parents, carers, children and young people, professionals providers/Schools focus groups carry out user testing.	PeRi SEND GM	Families In Partnership, parents/carers MiDa – Parent Engagement Advisor, ChBo – SENDIASS, Children and Young People, Health Perryfields PRU, Parkside, Shooting Stars, Health (DCO)	July 2018 & September 2018	On track
1.1.11 Make amendments to Local Offer following feedback	PeRi SEND GM	Webteam Website co-ordinator	September 2018	
1.1.12 Prepare communication plan to launch new improved Local Offer, and develop means to develop and secure visual display material, badged materials and publicity materials such as pens, leaflets, stickers, clickers, cards etc. to be provided widely, including for each school / setting and in local health / GP centres.	PeRi SEND GM	Comms Team, JeLe Commissioning Design and Print, Partner Organisations	July to September 2018	Plan discusse d in July
1.1.13 Launch Local Offer to CYP with SEND, parent carers, families and professionals as part of an ongoing awareness raising exercise.	PeRi SEND GM	Comms Team via Social Media, press releases, partner organisations	Autumn Term 2018, aiming for November	
Objective 1.2 The Local Offer website is used proactively Milestones • Staffing resource is secure to ensure	1 000		. 10	

• Staffing resource is secure to ensure Local Offer update and engagement with user feedback –

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Activity	Lead	Partners	Timeframe	Progress checks
October 2018				
 User feedback will: Identify gaps in Local Offer website provision Continue to improve Local Offer Allow engagement with users via a 'You said, we did' Provide a quarterly report to SEND Improvement Board and ICG 	PeRi SEND GM	With Local Offer Stakeholder working group	First reviews – Jan 2019 (3mths after re-launch) and then April 2019 (6 months) and then 3 monthly	
Ensure resource is available to update Local Offer and provide feedback to users.	PeRi SEND GM and SEND Comm Mgr	Health, Social Care – Children & Adults, Education	October 2018	
Objective 1.3 To ensure the SEND Strategy is accessible	to all			
1.3.1 Publish Easy Read Version of the key points of the SEND Strategy, with link on the Local Offer site.1.3.2 Identify most used aspects of the Local Offer and prepare Easy versions	PeRi SEND GM	Speak Easy Now Equality and Diversity Officer – Sandy Bannister	September 2018 January 2019	
Objective 1.4 Create and maintain Children with Disabilities Register to ensure families can receive relevant and appropriate information				
Milestones • CwD Register in place – January 2019				



Activi	ity		Lead	Partners	Timeframe	Progress checks
1.4.1		and the legislative requirement for the Register account of GDPR	LoLe	Public Health / Social Care / CCG	Dec 2018	
1.4.2	Review	what is currently in place	LoLe	Public Health / Social Care / CCG	Dec 2018	
1.4.3	Local Of the Cour	rm for parent carers to opt into Register into fer with guidance on completion, and on how noil will use their information. Explain the of the Register.	LoLe	Public Health / Social Care / CCG / SENDIASS / Family Information Service	Dec 2018	
1.4.4		an entry for the Local Offer, with links to and opportunities.	LoLe	Public Health / Social Care / CCG	March 2019	
1.4.5	consent	n process to review information received, provided and to analyse data to inform targeted and resources	LoLe	Public Health / Social Care / CCG	March 2019	
1.4.6	Confirm	governance of register and who has oversight	LoLe	Public Health / Social Care / CCG	March 2019	
Objec	ctive 1.5	Ensure suitable specialist provision is availa	able to mee	t the needs of children a	nd young peo	pple
Miles	tones	Draft profile of future specialist provis and with parent representatives to info			ely across sta	keholders
1.5.1 A thorough review of the current balance of educational provision for children and young people with EHC Plans should take place, taking account of the percentage of						



Activity	Lead	Partners	Timeframe	Progress checks
the pupil population currently in special schools, compared to similar local authorities, and current placement trends for those children and young people with first time EHC Plans.	PeRi GM SEND			
Share findings with stakeholders so that the analysis widely understood and considered.	StLa Commissio ning manager	All Education providers, parents and young people, social care and health		
 1.5.2 Review the already completed analysis of need for specialist places by considering: Extent and nature of financial demands Alternative placement practice on a whole systems basis (e.g. to explore increasing capacity of all mainstream schools through training and support strategy) Impact of review of decision making processes A programme of re-integration opportunities from special school to bespoke supported arrangements in pupil home area The potential for existing MABs to retain High Needs pupils for longer The potential for developing new mainstream bases in areas of need/age where escalation to special school is a feature. Set out a coherent report that links revenue cost of various future provision plan options, and appraise for impact on pupil outcomes, sustainability and financial sufficiency. 	Education and Skills m	RoWi – Manager Universal Provisions and Placement 0-19		
 Arrange opportunities to discuss options for the future with parents, education providers, the schools forum and professionals and 	GM SEND			



Activity	Lead	Partners	Timeframe	Progress checks
commissioners in social care and health services, and seek views. • Investigate the provision of a new special school 1.5.3 Parents are invited to comment on their wishes and aspirations for SEND provision for their children and young people, through a Local Offer based questionnaire.				





Work stream 2 - Embedding the Graduated Response

Leads: Gabrielle Stacey (Babcock), Philippa Coleman (CCG)

Most children with SEND attend their local mainstream schools and have their needs met at "SEN Support". In Worcestershire this is 12.5% of all school age children or 10,863 of the 86,704 children attending our schools. The SEN Code of Practice expects that "schools will take action to remove barriers to learning and put effective special educational provision in place." Supported by the SENCO, teachers apply a four-part cycle known as APDR or Assess Plan Do Review. It is repeated and adjusted as teachers learn more about the child's needs and adjust their teaching approaches and arrangements that work best. Most children at SEN Support will stay at this level (SEN Support) or make progress that enables them to move out of SEN Support. Only a few will need an EHC Plan.

In Worcestershire 2.7% of all children in Worcestershire schools, or 2,381 children and young people, have EHC Plans². This is comparable with the national position. Over 2017 43% of all first time EHC Plans for Worcestershire resident children, named a mainstream school or setting. This is compared to 62% nationally³. This means that children are more likely to attend special school if they live in Worcestershire, than nationally.

Ofsted noted a "variation in the skills and commitment of some mainstream schools...". The Inspection commented on disproportionate numbers of excluded children having SEND and commented that some schools " ..are not inclusive" and "..work in ways that are in complete contrast to the spirit of the SEN Reforms.".

The Local Area's own data⁴ showed a bigger increase in the number of first time EHC Plans over 2016 and 2017 than the national or regional position.

There is significant pressure for special school and specialist college placements and this sets Worcestershire apart from other Local Authorities. In the context of Ofsted's findings, it is clear that we need to strengthen our mainstream provision and work with schools and other settings to build their skills, experience and inclusive capacity. Local Area Leaders know that this needs a coordinated approach across health, education and social care services in our work with schools and educational settings, so we can re-build parental confidence in their local schools.

This section of the Action Plan concentrates on embedding the graduated response, that includes the APDR Cycle. Area for Improvement 2 is part of the wider theme of strengthening the focus on pupil outcomes, the role and impact of support services, the use of assessment information to promote children's development, and the targeting of support and the mutual accountabilities of resource decision makers and those who use

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¹ Jan 17 DfE SFR 37/17

² Jan 17 DfE SFR 37/17

³ Jan 18 SEN 2 data

⁴ Ian 18 SEN 2 data



targeted SEND funding. This is the beginning of a longer journey that will lead to a necessary re-balancing of provision and resources, if there is to be a responsible and viable financial strategy. Embedding an effectively supported and monitored Graduated Response will strengthen mainstream provision and help to strengthen the mainstream sector.

Key Concerns and references in the Statement of Action Letter

Key Concern 5 The variation in the skills and commitment of some mainstream schools to provide effective support for children who have SEN and/or disabilities.

"Some schools work in ways that are in complete contrast to the spirit of the SEND reforms. They are not inclusive. Local area leaders are beginning to address this with school leaders but it is too early to see any impact of this challenge. Parents recognise that the commitment of school leaders and special educational needs coordinators (SENCOs) is pivotal to the support for their children. However, there is variation between providers. School leaders are sometimes allowing funding to be a factor in their request for an EHC plan assessment."

Key Concern 7 The fragile relationships with parents and carers and the lack of meaningful engagement and co-production and collaboration.

- "Relationships with parents and carers are fragile. Parents and carers are overwhelmingly negative about their experiences and involvement with the local area. Many feel that they are not listened to by officers and frequently told inspectors that they had to 'fight' to get the right support for their child."
- Key Concern 9 The Lack of Systems to track outcomes for children and young people who have SEN and/or disabilities in special schools, post 16 provision, young people who are NEET and youth offenders effectively.
- Page 9 "Leaders do not track outcomes for children and young people who have SEN and/or disabilities in special schools, so do not know how well they are achieving. Leaders recognise that systems for collecting and analysing outcomes and destination information for young people beyond key stage 4 are not robust. Monitoring of the impact of alternative provision is at an early stage of development."
- <u>Page 10</u> "The local area does not collect information about youth offenders who have SEN and/or disabilities sufficiently well. Consequently, they cannot ensure that they are receiving support that is tailored to their needs and abilities."



<u>Key Concern 10</u> The disproportionate numbers of children and young people who have SEN and/or disabilities who have been permanently excluded from school

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"Absence and persistent absence rates for children and young people who have SEN and/or disabilities are higher than the national averages. The rates of permanent exclusions for these children and young people are rising sharply, and are well above the national averages. Parents and professionals note that the lack of specialist provision in the local area leads to some children being excluded before a more suitable provision can be found. Equally, where providers do not quickly and accurately identify and support children's needs, this can also lead to exclusions."

Key Issue 12 Academic outcomes, behaviours and attendance of children and young people who have SEN

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"Standards at the end of key stage 2 and 4 achieved by children and young people who have SEN and/or disabilities in Worcestershire are below those seen nationally. It is a similar picture for phonics outcomes. The local area has implemented a key stage 2 action plan, but this has had limited success so far in closing the gap with national figures."

Number	Objective
2.1	Schools, educational settings and professionals understand their responsibilities and the support available to deliver a graduated response
2.2	SEND decision making processes, pathways and support services reference and embed the graduated response
2.3	Educational outcome data for children and young people with SEND (including attainment, exclusions, attendance and NEET) is used to monitor pupil and school level outcomes, and to identify priorities for the targeting of support and challenge for schools.
2.4	Improved outcomes monitoring supported by targeted support to providers, results in improved outcomes for students with SEND.
2.5	Enable the provision of High Level Needs (HLN) funding for children and young people at SEN Support to deliver shorter term targeted interventions as part of the APDR cycle, where these are designed to achieve change and improvement in the pupil's outcomes and progress.

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2.6	To ensure a systematic formal integrated process during early years for Worcestershire children between
	2 and 2.5, including the ASQ 3 questionnaire completed at the universal Health and Development
	Review and the EYFS progress check completed by Early Years settings.

OUTCOME 2	Graduated Response
IMPACT INDICATORS	 Analysis and monitoring of the SEND performance outcomes drives the targeting and focus of support and challenge to schools and early education settings.
	 80% of requests for EHC assessments by schools or settings show robust evidence of the application of the Graduated Response.
	 Outcomes of pupils at maintained special schools, special academies and in NMI special schools are tracked so that progress in achievement can be effectively monitored.
	80% of annual reviews of EHC Plans show clear measurable progress records that can be used to track future progress.
	The number of parents of children with SEND who report welcome approaches when they visit potential new mainstream schools prior to Phase Transition
	Models for supported school self-review for SEND involve parent participation
	 The numbers and percentage of mainstream schools that confirm they can provide for pupils with EHCP's following statutory consultation (benchmark and target to be established from an analysis of EHC Plan consultation responses between September 2018 and February 2019)
	The number and percentage of SENCO's and headteachers that report they find it helpful to refer to School level Inclusion Profiles
	End of KS 2 and KS4 standards for children and young people improve to reach national norms
	Absence and persistent absence rates for children and young people who have SEN and/or



disabilities reduce in response to setting level planning and local authority challenge

- Exclusions of children and young people with SEND reduce, and are challenged by Governors and LA officers where the graduated response and/or reasonable adjustments have not been applied
- An integrated assessment process is in place for all 2 year olds and for those under the age of 2.5 years old in Early Years settings.
- Completion of the integrated 2 to 2.5 year old checks, leads to targeting of early intervention help and support where developmental scores and observation indicate the need for further monitoring and/or intervention.
- Information and concerns are shared with early years settings attended by the child
- Targeted EY support and services contribute to improvement in the progress and outcomes of young children with SEND
- The number of young children with SEND in receipt of enhanced inclusion support, who make a sustained transition to mainstream school.

Activity		Lead	Partners	Timeframe	Progress Checks		
Objective 2.1							
	deliver a graduated response						
Milestones	 The Graduated Response Document is developed with stakeholders, parents and young people, and available to all on the Local Offer web-site and included in Worcestershire's Early Help Strategy and Guidanceby Jan 2019 						
	tion with Early Years settings, Head Teachers, ND governor) and SENCOs about content of the	SaCa Early	Phase Leadership Groups	Sept 2018	On track		

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Activity	Lead	Partners	Timeframe	Progress Checks
graduated response documents and how the Graduated Response should be embedded and delivered in schools and settings – across all age groups. The focus of the consultation will be based on: 1. What is working well within the GR? 2. What needs improvement within the GR? 3. What is the vision for the GR? 4. What Schools would like a GR document to contain	Interventio n Manager	SENCOs External support services: - Babcock Prime SEN services - Outreach - Health services SEN casework officers		First meeting attended by 30 SENCOs, HTs and SEN Governors
2.1.2 Prepare the first draft of a graduated response document for schools and educational settings following consultation and discussion with settings and parents and carer representatives. Arrange further consultation meetings to discuss Draft 1, further amending to create Draft 2.	SaCa Early Interventio n Manager	Babcock – GaSt Local Offer project support Parent and Carer representatives Web-design	Oct 2018	On track
2.1.3 Arrange for Draft 2 to be placed on the Local Offer website and signposted on the Council website home page, supported by a consultation response tool, so that a wider range of response can be considered. Ensure the wider community of education, health and social care are able to consider and provide their views.	SaCa Early Interventio n Manager	Babcock – GaSt Local Offer project support Web-design	Nov 2018	
2.1.4 Consultation with parents and young people through		Our Way		





Activity	Lead	Partners	Timeframe	Progress Checks
 SENDIAS/Parent Carer Forum (PCF) to identify what they see as: Best practice in schools and settings, What mainstream schools and settings could do to improve their SEND provision Whether there are areas of provision, for example for certain types of need, that need more development and support than others. Whether there are ways that schools and settings could involve them more, or make parental involvement a better experience The Graduated Response document includes a section on coproduction with parents and their involvement in planning and monitoring their child's SEN programme. 	SaCa Early Interventio n Manager	ChBo – SENDIASS MiDa – Parental Engagement Advisor Parent/carer forum Families in Partnership (FiP) SaCI - Participation and Engagement Co- ordinator (WCC)	Nov/Dec 2018	
2.1.5 Online quiz for parents and carers to engage with, so that their awareness, knowledge and understanding of the Graduated Response, its content and purpose, is increased. Route for follow up questions is clear. Engagement in this activity is monitored to judge extent of parental engagement and any follow-up questions/issues that are raised.	SENDIAS S lead	SEN Service Families in Partnership Local Offer project support	Dec 2018 Jan 2019	
2.1.6 Smart training programmes to be created for use with staff in educational settings (early years, schools and post 16 settings). Similar smart training programmes to be developed for children's workforce professionals regarding their responsibilities within the graduated response. Link with plans	SaCa Early Interventio n Manager	GM SEND Learning and Teaching Adviser. SEN services Babcock	By Jan 2019	

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Activity	Lead	Partners	Timeframe	Progress Checks
for core induction modules in Work stream 5. E-certificate system to be developed, so that managers can monitor and so that engagement in training can be monitored against changes in practice and outcomes.		Members of HLN Panel		
2.1.7 Information about graduated response included in Worcestershire's Early Help strategy and guidance to educational settings and professionals	SaWi	SaCa (WCC)	Nov 2018	
2.1.8 Dedicated section on Local Offer website to explain Graduated Response and enable access to documentation and links.	SaCa	Note – cross reference to Local Offer Work stream 1		
 2.1.9 Undertake a sample analysis of 20% of Worcestershire school and academy websites to check compliance with: the duty to publish a SEN Information Report on the website and, that it includes the information set out in Schedule 1 to the SEND Regulations 2014, and that the school website has a working link to the Local Offer website, and that school policies for SEND, Accessibility and Equality are accessible on the website 	KaCo Senior Project Manager	SEND Improvement Project Team GM SEND Babcock Prime	July 2018	On Track
2.1.10 Report to schools on a recent audit of school website compliance for SEN Information Reports and Local Offer links. Prepare updated guidance on the SEN Information Report for schools with model report from SEN Governor to Governing Body or Trust Board.	PeRi GM SEND	NiWi, AD Education and Skills KaCo Project Manager	Sept 2018	





Activity	Lead	Partners	Timeframe	Progress Checks
Send updated Local Offer web link information to schools where web link is not working Draw the guidance on the SEND Information Report statutory responsibility to Head Teachers through the fortnightly "News from the Director" bulletin.		Babcock – SEND Lead & Governor services SaCa Early Intervention Manager		
Objective 2.2 SEND decision making processes, pa	athways and supp		nd embed the	graduated response
 Milestones Local Area partners have ag developement network' show New decision making procession 	uld operate – Nov	ember 2018		•
2.2.1 Review structure for decision making processes, a clarify key considerations to be taken into account when making decisions on the SEND statutory process Identify, through discussion and workshop with key stakeholders and staff, where moderation support and actis helpful to: - The decision maker - Those who take part - Making robust and consistent decisions - Improving confidence in parents, schools and sett Develop adjusted approaches to decision making, follow workshop with SENDIASS, FiP, school representatives, officers, advice giver reps. Check decisions to be made with delegated decision school put in place new approaches to making decisions and put on Local offer	end PeRi GM SEND dvice tings ring SEN	SaCa Early Intervention Manager	Sept 2018 Oct 2018 Nov 2018	

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Activity	Lead	Partners	Timeframe	Progress Checks
 2.2.2 Develop a framework of expectations and practice standards for the contributions that external SEND specialists make to: the effectiveness of provision at SEN Support written evidence sought by schools and settings as part of the SEND statutory process the application of the APDR approach monitoring the impact of their own advice through agreed follow up contacts. Provide exemplar scenarios that indicate that an EHC assessment may be necessary. Encourage schools to develop locality moderation systems and collaborative self-review for SEND provision, as part of an approach to secure coherence and consistency in decision making about EHC assessment. 	SaCa Early Interventio n Manager	Setting and School Phase Leaders Groups CCG Babcock – GaSt PD outreach and Chadsgrove Teaching School Outreach Health Services inc CAMHS	December 2018	
2.2.3 Review of role, timeliness and effectiveness of preschool forum (PSF) in embedding graduated response in early years settings.	SEND Group Manager	SEN Casework – SaCa DCO Babcock – LiHo, GaSt Appropriate Health Practioner(s)	Sept 2018	
2.2.4 Led by the GM SEND, a collaborative approach to the delivery of SEND training and support to Worcestershire schools and settings will be agreed, taking account of income	SEND Group Manager	Babcock Prime (SEND) Special School	Oct 2018	

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Activity	Lead	Partners	Timeframe	Progress Checks
targets and traded service models. This includes SENCO Networks. Ensure that all training takes account of Local Area Priorities and needs. Establish a "SEN Training and Development Network" that provides a forum for leads from local providers to meet, plan together and monitor their collective impact on outcomes for children, and Local Area SEND KPIs. Audit annual training programme for compatibility with Local Area SEND priorities. Undertake shared annual evaluation on impact of SEND training and development support.		outreach University of Worcester, Chadsgrove Teaching School, SENDIASS WCC Ed&Skills DCO		
2.2.5 Dyslexia Pathway to be reviewed and updated to simplify process whilst encouraging robust use of graduated response in schools	Helen Davies (Principal Learning Support Teacher) Babcock	Schools Parents/Carers SaCa	Sept 2018	
2.2.6 Emotional Health and Wellbeing pathway launched to support schools to understand their responsibilities for students and the support available Schools and Colleges Emotional Wellbeing Toolkit reviewed and updated	GaSt Babcock	Angela Kirton Commissioning Manager GM SEND	Oct 2018 Oct 2018	

Objective 2.3 Educational outcome data for children and young people with SEND (including attainment, exclusions, attendance and NEET) is used to monitor pupil and school level outcomes, and to identify priorities for the targeting of support

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Activity		Lead	Partners	Timeframe	Progress Checks	
and challenge for schools.						
School level inclusion profiles include benchmarked data on attendance and exclusion of SEND and are used by schools and partners in providing support and challenge to local area schools and settings - January 2019 A framework of SEND KPI's (0-25) across Health, Education and Social Care have been discussed, include benchmarked data and indicative year one targets - December 2018						
a) attainm they can outcome b) the atter Plans, wan overpupils w	eachers are encouraged and supported to review ems and processes for monitoring: ent and progress of CYP with SEND, so that interrogate links between interventions and es, and support improvements at school level. Indance of CYP at SEN Support and with EHC with a view to checking whether or not there is representation of those with SEND amongst with low attendance.	Co- ordinated jointly by LiHo for Babcock and GM SEND for WCC, with the following leads:	Special School Head Teachers Mainstream Head Teachers (Academy and Maintained) SENCOs Pastoral Leads in schools	Autumn Term 2018 Autumn Term 2018		
fixed ter SEND, s adjustme Review monitore d) Future p excluded have ha	bers of those pupils who have been subject to m and/or permanently exclusions who have so that they can ensure all reasonable ents, and application of Assess, Plan, Do and cycles have been in place and effectively ed. Sathways for all those who are permanently d in the event that some of the CYP may not d their SEND effectively identified, and so this rm future practice in the school.	HePr Babcock – School Improveme nt KaCl Senior Ed Advisor for	RoMo Market Management and Research Manager (for the provision of data) GaSt Specialist Education and Safeguarding			
Action 1 Written	n communication with all HTs, with invitation to	Vulnerable Learners				

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Activity	Lead	Partners	Timeframe	Progress Checks
Action 2 Seminar for school data leads with HT or SENCO Action 3 Process in place to enable collation and analysis of data Action 4 Data added to School level Inclusion Profile Action 5 Feedback to individual schools about performance in these areas compared to other schools Action 6 Identification of areas for concern and the targeting of resource to support and challenge, and to connect with other schools so that other schools in the sector can support development 2.3.2 Prepare data sets from LA maintained special schools and PRUs collated via annual school effectiveness visits made by Babcock SEND advisor. Consider bespoke outcome indicators that enable 19+destinations to be compared, specifically monitoring move to independence in living and work related programmes.	Babcock (HePr) SEND Advisor JuCh – Skills and	Special School Head Teachers GM SEND Adult Social Care - Transitions Managers	December 2018	1 TOGICOS OTICORS
2.3.3 Update the current SEND JSNA to strengthen the information on child level educational outcomes, so that	Investment Manager LiAl Public	and LD Commissioning Manager WCC Babcock – LiHo	Sept 2018	
inequality in education outcomes is also used to assess needs and identify future service needs. Develop a framework of SEND KPIs across Health, Education	Health Consultant	WHCT and CCG (and other commissioned health providers)	Oct 2018	
and Social care, that drive service improvement for SEND, and which demonstrate aspiration and high expectations.	officer	Children and Adults	00.2010	

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Activity	Lead	Partners	Timeframe	Progress Checks
Set targets, and monitor through the SEND Improvement	NiWi Asst	social care		_
Board so that leaders are able, in their roles on the Board, to	Director	Market Management	Dec 2018	
monitor the impact of service delivery and effective commissioning.	Education and Skills	and Research Team		
	StLa E&S Commissio ning Lead			
2.3.4 Post 16 providers	Tillig Lead			
Prepare a draft Standards Document to guide discussion with Post 16 providers that: - Sets out, for mainstream providers, the provision that should be available for all learners with SEND as part of	StLa Commissio ning Lead NuSh SEN	All educational settings and schools SEND providers eg Babcock (LiHo)	All processes completed by January 2019	
their anticipatory response to the Equalities Act, and in the context of predictable levels and types of SEND (and is a main element of their GRADUATED response)	Manager	Ju Ch (Skills and Investment Group Manager post-16)	2019	
 Indicates the framework for student level outcomes that providers are expected to report on, to include student level EHCP outcomes where appropriate 		FrKe LD Commissioner/StLa		
 Indicates expectations about liaison and planning with health and social care professionals 				
 Describes the type of engagement and liaison with parents and carers, especially where the student is vulnerable and/or may lack capacity 				
Review the precision and aspiration of EHCP outcomes for				
post 16 students to ensure that they are driven by progression,	GM SEND	Transitions team JiHu	Oct 2019	

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Activity	Lead	Partners	Timeframe	Progress Checks
independence, social confidence and make best use of advice and guidance within the PfA outcomes framework. Include in work with SEN Service re EHCP quality in Workstream 3.				
 2.3.5 Data on post 16 outcomes will be considered as a whole and analysed to identify pathways for post 16 students with SEND that appear more effective than others. Creative approaches to analysing data will be used to inform the commissioning of 19-25 provision that is focused on developing social confidence, competence and daily living schools in the locality in which the student and their family lives. Examples of new approaches to analysis include: Student level tracking will consider how far schools, colleges, settings or training programmes achieve full attendance and participation of students with SEND, an in particular those who have, or who have been categorised as having SEMH needs. Attainment by 19 at Levels 2 and 3 at LA level will be correlated with % of the pupil population in special school to explore whether length of stay at special school secures better attainment outcomes by 19 years. Length of stay into post 19 education will be considered alongside impact measures of independent living, engagement in work related activity, student level aspirations for the future. 	JuCh Skills and Investment Group Manager RoMo Marketing and Performan ce manger	Post 16 Institutions, FrKe LD Services Commissioning, StLa Commissioning Manager	Dec 2018	
2.3.6 Agree arrangements for collation and real time reporting data for students with SEND who are NEET, so that professional interactions and interventions are timely and more likely to secure re-engagement.	LiHo Babcock	WCC Babcock MaPo – NEET reporting & data	Dec 2018	





Activity	Lead	Partners	Timeframe	Progress Checks
2.3.7 Agree process for collation and sharing of real time fixed term and permanent exclusion data for pupils with SEND, so that proactive contact can be made to schools to discuss with pastoral or SEND leads the measures that the school has put in place to apply the graduated process, make reasonable adjustments and engage external professionals. School level Inclusion Profiles are regularly updated and used to inform direct dialogue with schools on behalf of pupils. Attendance of pupils with SEND through One System is monitored and included on school level inclusion profile. School level Inclusion Profiles are regularly updated and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue with school level and used to inform direct dialogue.	KaCl Senior Ed Advisor for Vulnerable Learners MiLa – from ONE data RoMo team	Babcock CME WCC GM SEND	Oct 2018	
to inform direct dialogue with schools on attendance processes and in school arrangements 2.3.8 Schools provided with the information they need to understand their responsibilities with regard to exclusions and part-time timetables for SEND students through inclusion network and publication through Local Offer. (also see Objective A2) Updated guidance on the use of part-time timetables will be placed on the WCC website so that other LA schools can access easily, Children's Services Portal and the Local Offer website	KaCl Senior Ed Advisor for Vulnerable Learners	WCC	July 2018	
Schools use of part-time timetables for pupils with SEND is always subject to a discussion at Missing Mondays.				

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Activity		Lead	Partners	Timeframe	Progress Checks	
2.3.9 Process for challenging schools with regard to exclusions, part-time timetables and attendance data (including removal of children from roll and children missing education) for pupils with SEND is agreed.		KaCl Senior Ed Advisor for Vulnerable Learners	GwFe (WCC)	Oct 2018		
2.3.10 A coherent framework of performance indicators will populate an SEND performance dashboard that enable comparison of the performance of Children and Young People with SEND with the performance of all Children and Young People. Pupil level outcomes data will make a more pervasive contribution to future plans for developing the infrastructure		RoMo (WCC) ToLe (WCC), SaFe (WCC)	HePr (Babcock) GM SEND, Comm Manager E&S	November 2018		
Objective 2.4	Objective 2.4 Improved outcomes monitoring supported by targeted support to providers, results in improved outcomes for					
Milestones	Students with SEND. The review of the Medical Education T				educe the length of	
	 time out of school for children with he Schools have been provided with info outcomes with other Worcestershire s 	rmation that	enables them to comp		formance and	
	h and routine data analysis of outcomes rogress) for pupils with SEND at LA and school	HePr Babcock SEND Advisor	WCC Data Management Team – ToLe / SaFe	Oct 2018 Annually		
 Shared with schools and settings so that they can view their performance compared to the wider picture Used to inform a discussion with the setting where the analysis indicates low levels of performance or a reduction in the previous year Considered alongside the School / Setting Level Inclusion profile (see 2.5) where the link between direct 			SEND Group Manager WCC Commissioners (Education and PH)			

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Activity	Lead	Partners	Timeframe	Progress Checks
pupil support and whole school performance may emerge as an issue - Considered alongside the School Health Profile that is provided by Public Health for mainstream schools every 2 years. - Monitored by LA commissioners to ensure decisions about future commissioning reflect needs of CYP with SEND				
2.4.2 The identification of schools with lowest performing cohorts of pupils with SEND (attainment & progress) is the subject of structured discussion with the Assistant Director, the group Manager SEND as well as a matter for consideration at the SEND Improvement Board and Vulnerable Children Partnership Board. The identification of the lowest performing cohorts should lead to a structured set of actions designed to support the school or patting to put an improvement process in place.	HePr Babcock SEND Advisor	WCC Data management team – ToLe/ SaFe Asst Director Education and Skills	Oct 2018	
setting to put an improvement process in place. 2.4.3 Aiming for Outstanding Programme (AfO) ensures SIAs analyse school level data and follow up with all LA maintained schools re performance of pupils with SEND (District level approach) A traded offer is available for Academies Reports of the work are built into the ongoing improvement monitoring of the SEND Improvement Board.	HePr Babcock, SEND Advisor Early Years & SI Teams	School Improvement Advisors (Babcock) David Townsend (Babcock) Nick Wilson WCC	March 2019	
2.4.4 SEND/Inclusion Advisor to provide targeted support and challenge in AfO Focus and Intensive schools and where outcomes for pupils with SEND are a cause for concern i.e. AfO CPD module, SEND Reviews bespoke staff training, bespoke support & challenge re SEND/Inclusion.	HePr Babcock SEND Advisor	DeTo (Babcock)	Ongoing	
2.4.5 Secure grant funding for the SSIF Programme to target identified schools. Central and bespoke intervention, support,	DaTo (Babcock)	Sub-regional partners; Chadsgrove TSA;	March 2020	





Activity	Lead	Partners	Timeframe	Progress Checks
monitoring and challenge to improve quality of leadership, provision and outcomes for pupils with SEND		Babcock Prime Teams; WCC SEN Services;		
Reports on outcomes and impact will be part of the wider report on pupil level outcomes to the SEND Improvement Board.		Perryfields PRU; WFS		
2.4.6 To continue to deliver a comprehensive universal training package accessible by all schools/settings in order to ensure a local focus on improving outcomes for pupils with SEND i.e. NQT programme; Aiming for Outstanding Modules; SENCO Leadership Development Programme; SEND Masterclass Conferences SEND Reviews, training for Governors, bespoke consultancy for SEND/inclusion etc. Work collaboratively with Local Area leaders to ensure that the focus and design of training supports strategic direction and is designed to achieve priority performance outcomes.	HePr Babcock SEND Advisor	Early years & School Improvement Teams	Ongoing	
2.4.7 SIA for SEND/Inclusion to collect required data during annual visits to all LA maintained specialist settings as part of AfO Risk Assessment. A traded offer is available for	HePr Babcock SEND Advisor		Autumn term annually	
academies. 2.4.8 Following annual visits to specialist settings, required data is collated and reported back to LA Officers in agreed format in order to analyse and monitor outcomes for pupils with SEND within specialist settings	HePr Babcock SEND Advisor	StLa Commissioner for Education and Skills	Jan 2019	
2.4.9 The provision from the Medical Education Team is reviewed and subsequent commissioning decisions are based on a clearly articulated purpose, with an updated framework for performance outcomes and practice standards. Ensure the statutory considerations for those with SEND are embedded.	StLa Commissio ner – Education and skills	Babcock (GaSt, Ann O'Sullivan), Health	Dec 2018	
Ensure that parent representatives contribute to the Review,				

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Acti	vity		Lead	Partners	Timeframe	Progress Checks
and site.		co-draft information for the Local Offer web-				
	length of ti	me out of school for children with health related ces.				
Obje	ective 2.5	Enable the provision of High level needs (HI	N) funding for	or children and young	people at SEN	Support to enable
		shorter term targeted interventions as part of improvement in the pupil's outcomes and proventions are provided in the pupil's outcomes and provided in the pupil's outcomes and provided in the pupil's outcomes and provided in the pupil's outcomes are provided in the pupil's outcomes and provided in the pupil's outcomes are provided in the pupil's outcomes and provided in the pupil's outcomes are part of the pupil's outcomes and provided in the pupil's outcomes are pupil's outcomes and provided in the pupil's outcomes are pupil's outcomes and provided in the pupil's outcomes are pupil's outcomes and provided in the pupil's outcomes are pupil's outcomes and pupil's outcomes are pupil's		cycle, where these are	designed to a	chieve change and
Mile	stones	 There had been a reduction in the nur 	nbers of requ	ests for EHC Assessn	nents - April 2	019
2.5		noderated decision making processes using D and Head Teacher Peers to advise the GM	SEND Group	Babcock	Ongoing	
	SEND.	Evaluate the impact of this approach by:	Manager	Chadsgrove School		
a)		structured feedback to each application with a forming future expectations and practice at rel.				
b)	decisions	structured feedback on the process, volumes, and repeat requests in a summative report to ls Forum as well as to SENCO and Inclusion			Sep to December 2018	
c)	•	g percentage movements to EHC assessment for pupils who received HLN funding with no				
d)	SEN Suppof top-up	reference to the use of HLN funding for those at port in a mid and end of financial year analysis spending; requests for EHC assessments and of first time EHC Plans issued.				
e)	Noting the	e extent to which learning from HLN funding				





Activity		Lead	Partners	Timeframe	Progress Checks
needs ass f) Seeking for in relation - Prepare reports - Share with s	eedback from SENCOs and HTs on the Panel to learning and benefits to their practice. ort of evaluation. chools and parent representatives, proposing as for continuation of or changes to the system. To ensure a systematic formal integrated propagation. 2.5, including the ASQ 3 questionnaire comp	leted at the			
Milestones	A co-produced description of assessm		on and support for pre	school childr	en with SEND is
Milestories	published on the Local Offer - Februar		on and support for pre	s scribble crimary	en with other is
 Monitor Reviews required Evaluate assessn sharing years pr Ensure e and earl that ong and dev 	systematic process for completion of integrated at the following as aspects of the process: the numbers and % of Health and Development is and EYFS checks that take place within the litime span. It the success of the integration of the ments and the extent to which information from these reviews is timely and assists early oviders and families. Effective links between named health visitors y years childcare and educational settings so oing concerns can be shared and supported elopmental programmes are appropriate and diby the sharing of information.	LiAl Public Health Consultant MaPo – associate school improveme nt – EY Lead - Babcock	Babcock – EY leads EY settings / providers WHCT – Public Health Nurses Early Help providers	Short review completed by October 2018	
	d finalise a flow chart identifying the process, emplates for implementation across	LiAl Public Health		July 2018	Draft Completed



Activity	Lead	Partners	Timeframe	Progress Checks
Worcestershire – paying particular attention to the use of assessment data and findings to structure developmental programmes in Early Years settings. Work with parent representatives to prepare information for the Local Offer web-site about the 2 – 21/2 year assessment process, so that parents questions and concerns are fully addressed in web-site content.	Consultant MaPo Associate School Improveme nt Early Years Lead, Babcock	Babcock, WHCT, WCC	Sept 2018	awaiting ratification in August.
2.6.3 Review and update the WCC Early Years webpage to enable access by settings/services and upload integrated check process and associated documents, bulletins and guidance.	LiAl Public Health Consultant , RaKi, EY Project Manager	Babcock, WCC web developers	August 2018	
2.6.4 Agree action plan following completion for Early Years Special School Nursery Project. Identify impact expected from any continuing activity and collaborative work. Ensure impact measures are compatible with Local Area SEND Strategy.	PeRi, SaCa	Special school Nurseries, WCC School Finance, PaWi	October 2018	
2.6.5 Promote revised process, flow chart and webpage to settings and services through Pre-school Cluster meetings and forums as well as through Starting Well Transformation Board	LiAl Public Health Consultant	Babcock, WHCT, WCC	Sept 2018	
Provide cross referenced link to Babcock Prime Early Years webpage for access to EYFS milestones.	MaPo Associate School			
Encourage settings to provide access to developmental check materials on their web-sites as part of a range of materials to	Improveme nt Early			





Activity	Lead	Partners	Timeframe	Progress Checks
engage parents in promoting their children's development.	Years Lead, Babcock			
2.6.6 To ensure effective developmental/educational support is available for children with SEND and disabilities between 0-3 yrs. Ensure that the statutory notification from the NHS to the LA is supported with clear routes for the passage of information and follow up intervention. This includes the provision of statutory neo-natal assessment of deaf babies from a QT of the HI where requested by the NHS Trust and the provision of skilled and trained professionals in the area of significant SEND. Ensure that parents and carers are assisted in supporting the early development of their children, and are constructively signposted and supported to access support including that from the voluntary sector and parent networks.	SaWi AD for Early Help	StCo/DeHe/LiAl/SaC a/FiP/SENDIASS Education/social care. CCG and WHCT. Early Years settings. Babcock Early Years Inclusion Team.	Jan 2019	
Linking with parents for co-production engagement and support, develop and confirm the service offer (taking into consideration cessation of Portage), ensuring links with locality education and childcare provision wherever possible.				







Work stream 3 - Assessment and Planning

Leads: Penny Richardson (WCC), Liz Staples (WH&CT), Louise Levett (WCC)

Too many parents and carers have lost confidence because the Council has not completed EHC assessments on time. Recent increased demands for special schools have meant that some EHC Plans have not been finalised on time because provision requested was not available. Too many mainstream schools have rejected approaches for placement of children with EHC Plans, finding reasons why they can't provide rather than proposing what might be possible. EHC Plans are not as accessible as they should be. A culture amongst some schools and some professionals has led to under-developed provision in local schools. Parents are too often disappointed with their experience of EHC assessment, and do not experience integrated responses and planning across health, education and social care.

We need to do better in linking assessment, planning and review with measureable pupil outcomes. We need to develop more work oriented pathways for our post 16 students and develop a new confidence towards independent living and work with support. Our approaches to assessment and planning provision need to demonstrate better value for money.

We have much to do and our new approach will be to work more closely with parents, carers and young people and to have more open conversations earlier. We want to explain the factors that we take account of in decision making, and involve parents more in that process.

Our Action Plan aims to "get it right" – in the way we administer the Statutory SEN Process; in the way we maintain and develop our relationships with parents and in the collaborative planning and delivery of assessment systems across education, social care and health. We will involve parents and carers, in judging how successful our efforts are, and ask them to suggest ways that their experiences can continue to be improved.

Key Concerns and references in the Statement of Action Letter

Key Issue 2: The CCG's lack of strategic leadership in implementing the SEND Reforms

Key Issue 7: The fragile relationships with parents and carers and the lack of meaningful engagement and co-production and collaboration;

Key Issue 8: The poor quality of EHC Plans including the limited contributions from health and social care and the processes to check and

review the quality of EHC Plans

Key Issue 9: The lack of systems to track outcomes for children and young people who have SEN and/or disabilities in special schools, post-

16 provision, young people who are NEET and youth offenders effectively



Extracts from the statement of action letter

- Page 3: The quality of EHC plans is poor. Health and social care professionals are not actively involved in the assessment process and subsequent planning of support to meet children's and young people's needs. As a result, the child's or young person's health and social care needs are not being identified sufficiently well or met effectively.
- <u>Page 5:</u> Too few EHC plans are completed in a timely way. Most are completed way beyond the statutory timeframe, serving to anger and frustrate parents and professionals.
- <u>Page 7:</u> Children looked after are not consistently having their health assessments completed within statutory timeframes. This means that some young people may experience a delay in having their needs assessed.

High demand for physiotherapy and occupational therapy services means that most children and young people are assessed and reviewed, but have limited access to ongoing intervention.

There is no properly constituted panel who make decisions about assessments for EHC plans. Currently, decisions are based on education information. Health and social care professionals are not normally consulted during the assessment process. As a result, health and social care recommendations do not routinely inform the request for an EHC plan assessment or the subsequent plan.

OUTCOME 3	ASSESSMENT AND PLANNING
IMPACT INDICATORS	An on-line survey shows that parents report a reduction in the number of times they have to tell their story.
	 Feedback following EHC assessment shows that 80% of responding parents, children and young people feel involved and listened to during the assessment process.
	 100% of young people with EHC Plans in custody and following release, experience continuity in educational provision.

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- 4. Timescales for response on process timelines shared between the SEN Service and the Youth Justice Service (YJS) are met in 90% of cases.
- 5. Performance on statutory timescales is significantly improved in the EHC Assessment, Planning and Review processes, so that at least 50% of those assessments started during the academic year 2018 2019 are completed on time.
- 6. Sampling shows that at least 80% of professional advice provided at annual review and during EHC assessment has been developed through discussion with the parent and young person.
- 7. A quality charter is developed with parents and indicates what a good and effective EHC Assessment and Plan looks like. This is used in QA sampling of 10% of completed EHC Plans of each caseworker in a specified week.
- 8. School level Inclusion Profiles are in place for 100% of schools and academies, and are thus available for use to inform the provision of challenge and support by Local Leaders.
- 9. The average number of fixed term exclusions per fixed term excluded pupil in primary schools, reduces (from 2.3 in 2015/16) to below the national and regional level for 2017/18. (SFR 35 2017)
- 10. Unauthorised absence of pupils with SEND decreases.
- 11. The number of pupils with SEND who move into EHE arrangements reduces, compared to 2017-18 figures.
- 12. Academic outcomes of children and young people with SEND improve, with the Average Attainment 8 score per pupil at the end of KS4 improving to reach statistical neighbour levels for 2018.
- 13.50% of post school 16+ EHC Plans are completed by March 31st with the name of the provider agreed. 80% of the remaining 16+ EHC Plans are finalised by the end of May.
- 14. A Designated Clinical Officer is in place and effectively co-ordinates the statutory SEND functions for the provision of health assessment and reports.

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Number	Objective
3.1	To ensure that all professionals across Health, Education and Social Care area aware of the SEND Code of Practice and associated legislation and understand their individual responsibilities and accountabilities.
3.2	To ensure professionals from education, health and social care are providing information to the EHCP's within statutory timescales, and that decision making processes are compatible with statutory timescales.
3.3	To ensure children, young people and their families (parents/carers) are involved with decision making around services and the support they need as part of the EHCP process
3.4	To ensure consistently high quality, outcome focused EHC Plans
3.5	To ensure effective health input into EHC assessment and Plans
3.6	To ensure that schools and educational settings are effectively supported and advised in relation to the health needs of those children with complex health needs.
3.7	To ensure effective processes are in place for transition into adulthood
3.8	To ensure that the needs of young offenders with EHC Plans, including those in custody are assessed, understood and supported, to enable better planning for continuity in education and improved academic and life skill outcomes.
3.9	To ensure the best use of Element 3 top up funding
3.10	Ensure suitable specialist provision is available to meet the needs of children and young people

Action Plan

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Activity		Lead	Partners	Timeframe	Progress checks
Objective 3.1	To ensure that all professionals across Heal Practice and associated legislation and unde				
lead change (linked to Grad Engagement are activities). Identify their are Review Develop Put in plissues for Consider	a small cohort of cross organisational staff to uated Response workstream and Stakeholder and Participation training and development champions who can influence staff response in a. practice guidance. core section for agency induction programmes. ace a rolling programme (annual) of "Key or YOU in the SEN Code of Practice". r self-assessment tool for individuals of ge and understanding.	PeRi SEND GM	Health, Social Care, SEND services, Education Providers	Champions identified by September 2018. Induction modules developed by January 2019. Programme of other dates secure by November 2018	
Objective 3.2	To ensure professionals from education, her EHC assessment process within statutory timescales.				
Performance on statutory timescales is significantly improved in the EHC Assessment and Planning processes, so that at least 50% of those assessments started during the academic year 2018 - 2019 are completed on time.					



Activity	Lead	Partners	Timeframe	Progress checks
 All parents whose children's EHC Plans of clear information that explains the process By November 2018, following workplace responsibility, evidence understanding and process. 	ss and how decision teaching and asso	ons are made aboressment,100% of	out their child's nex	t school. casework
3.2.1 Review systems and process guidance to professionals who contribute to and co-ordinate EHC assessment processes. Put in place processes for feedback to contributing services on their assessment timeline compliance. Prepare reports for the SEND Strategic Board on timeline performance on EHC assessment and EHC Plan completion.	PeRi SEND Group Manager / SEN manager	Practice Manager CwD (LoLe), and Education (GaSt) LoAd DCO, CCG	November 2018	
 3.2.2 Review decision making processes for: Whether or not an EHC assessment will take place Whether or not an EHC Plan will be issued Consideration of parental comments on draft EHC Plans including preferred school / setting Consideration of comments from schools and settings following consultation on EHC Plan Allocating HN top-up funding 	PeRi SEND Group Manager / SEN manager	Health, Social Care, Education operational leads, parent representatives and school / setting leaders or SENCOs.	By February 2019	
Explore ways in which parental representatives can be fully engaged in decision making processes, including how decisions are communicated. Prepare and deliver training for all involved in decision making		PeRi SEND GM with SENDIASS and/or PCF	Throughout this activity	





Activity	Lead	Partners	Timeframe	Progress checks
so that they understand the legal framework and relevant factors. Prepare and provide guidance for those who are involved in decision making. Include PCF parent representatives and SENDIASS.			By March 2019	
Put in place evaluative system to assess whether a better experience for parents and young people happens.			By March 2019	
Prepare information for the Local Offer web-site on how decisions are made, including facts and figures about decisions.			Between February and end of March 2019	
Objective 3.3 To ensure children, young people and their faround services and the support they need a Milestones By September 2019, all parents who have rechild, will have played an active role in the p	as part of the EHoquested a meeting	CP process		
 3.3.1 Work with parent and young people representatives to explore the introduction of a meeting in school or the education setting with parents and the child / young person. Such a meeting would take place in school where parents request it. Work to improve co-production in the EHC Assessment Process. 1. Arrange structured discussion with Parent Representatives to explore the purpose and processes around the meetings. 2. Arrange discussion with interested SENCOs, exploring their views and including what parent representatives have said. 3. Invite health and social care colleagues and parent 	PeRi SEND Group Manager / SEN manager	Health, Social Care and Education (schools, settings, specialist external professionals), children, young people, advocacy	Development, discussion and co-production activity to take place over the Autumn Term. Model approaches and trial meetings in Spring Term Review position	
representatives to workshop to explore the issues around introducing a family meeting and the potential responses		services, parent	with parent representatives	

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Activity	Lead	Partners	Timeframe	Progress checks
from parents and carers and young people. 4. SEN team consider the statutory requirements and include family meeting into draft time line / process chart (see 3.1 above) within window of time advised by parent representatives and others. 5. Clarify which cases would be a priority for health and social care, and how planned visits, meetings, assessments could be combined on a case by case basis. Develop and agree new working arrangements for holding a family meeting		representatives	and schools and put new process in place from Summer Term 2019	
 3.3.2 Explore the person centred practice by considering the involvement of children and young people in their EHC assessment and in ongoing delivery and development of their educational provision. (i) Review a sample of 25 sets of annual review documentation and 25 recent EHC assessments (of mixed key stage groups) (ii) Review appendices to EHCPs of a sample of 25 recently issued EHC Plans to see the extent of, and the nature of, the involvement of the child or young person in their EHC assessment and in a recent Annual Review process. As cases are considered, explore where technology may have enhanced the child or young person's contribution, including where the MOMO app has been used. Identify further case samples to explore issues that arise. 	GM SEND	SEND Commissioning team Mainstream SENCO Special school leader, YP Key Worker SENDIASS	Review and initial summary report available by December 2018	

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Activity		Lead	Partners	Timeframe	Progress checks
Milestones	By January 2019, a quality charter is developed Assessment and Plan looks like. By March 2019, QA sampling of 10% of comple shows improvement against Quality Charter sta	ted EHC Plans of		<u> </u>	
framework for about "What m	workshops, develop a quality assurance EHC Plans based on a co-produced framework akes a good EHC Plan?" and includes how: eveloped a presented by it is to read and understand it lends itself to straightforward review ame issues for the professional advices and a provided as part of the annual review or EHC acce termly sampling system to consider EHCPs ality criteria, involving the original criteria roup to field test. an EHC assessment advice and EHC Plan stem, and field trial initially. and adapt original audit approach with feedback and make available through the Local Offer an quality audit feedback contributes to Staff evelopment discussions.	SEND GM With Project Mgt support	Parent representatives Operational leads in health and social care for advice givers. The DCO. Babcock SEN Services that provide EHC assessment reports. SENCOs. SEN Commissioning team.	Workshop 1 in September Workshop 2 in October	

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Activity		Lead	Partners	Timeframe	Progress checks	
Objective 3.5	To ensure effective health and social care in	put into EHC ass	sessment and Pl	 ans		
 Milestones A DCO is in place before the end of the academic year 2017/18 Updated quality standards for health service contributions to EHC Plans is agreed and has been developed with parent volunteers. 						
oversight SEND C or Clinical level EH education i. Where commisservices that the Children SEND services ii. Review	agreement from the CCG Executive to provide at and co-ordination to the duties set out in the code of Practice, through a Designated Medical al Officer, in relation to child / young person C assessment, formal review and advice to on providers. (see Work stream 4) Innecessary, review CCG and joint assioning agreements with paediatric and LD as, including therapy and community nursing so a statutory expectations of Part 3 of the en and Families Act (2014), and the associated Code of Practice are prescribed within the exequired.	Joint Commissioning lead officer CCG Executive Board HWB Board Joint Commissioning lead officer PhCo, with GM SEND	All commissioner health providers and commissioners SEND team	July 2018 September to December 2018	Complete	
iii. Ensure respon young	vice from e CCG commissioned services meet their asibilities for SEND at an individual child or person level, as well as at a systems and gic collaboration level.	DCO				
throug	ng on work in other aspects of this Work stream, the collaborative work and problem solving the DCO, Community Paediatric lead,					

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Activity	Lead	Partners	Timeframe	Progress checks
Therapy service managers, CAMHS lead manager and community nursing teams: • prescribe and agree arrangements for response to EHC assessment statutory notices and requests for advice • explore the longer term development of a single portal / point of access to NHS provider trusts to obtain reports or newly drafted advice • review (with the DCO) whether health advice beyond the GP is needed for all children subject to EHC assessment • put in place robust systems so that health responses are made on time to EHC assessments. i. Provide updated training through seminars as well as updated practice guidance for health professionals on: • What information is needed in a report for an EHC assessment or annual review • When an existing report will suffice • Writing health outcomes • Explaining the impact on a child's health needs on their learning ii. Agree a process to follow when no health advice is provided and no explanation is given	GM SEND, SEND Commissioning officer, Joint commissioning officer DCO, GM SEND DCO		December 2018 Sept & Oct 2018	

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Activity		Lead	Partners	Timeframe	Progress checks
Objective 3.6	To ensure that schools and educational setti health needs of those children with complex		ely supported ar	nd advised in relat	ion to the
RCN gu school is educatio undertak and well responsi statutory	Information and guidance, compatible with hidance ⁵ on children with medical needs in developed so that schools and other anal settings are trained and prepared to be appropriate tasks and maintain the health being of the child on site. (NB: related statutory dibility on schools – s100 C&F Act 2014; or guidance for schools and settings are developed amended to Governing Bodies for consideration.	LiAI Childrens Clinical Service Manager StCo (WHCT)		By October 2018 By December 2018	
Objective 3.7	To ensure effective processes are in place for	or transition into	adulthood		L
Milestones	 By October 2018 a Transition Tracking and SEND teams. There is an increase in local 16+ traini young adults who study at entry level. 	ng providers and			
	o a new approach to including PfA outcomes in Plans from the first EHC Plan ⁷ .	SEN Manager	SEN officers	Over Autumn	
•	rate work on PfA outcomes into EHC nent and Plan improvements above.		Advice givers	and Spring Terms 2018 - 19	

⁷ https://www.preparingforadulthood.org.uk/SiteAssets/Downloads/yeded5wb636481748062535810.pdf

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⁵ Meeting health Needs in Educational and other community settings – a guide for nurses caring for young people (Jan 2018)

6 https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/638267/supporting-pupils-at-school-with-medical-conditions.pdf



Activity	Lead	Partners	Timeframe	Progress checks
Ensure that PfA features as a core as provision (see above and in Work stre		Schools and settings		
3.7.2 Grow local post 16 work related training specialise in developing constructive a employment experiences and opportuning adults with learning difficulties and oth typically functioning at below level 1.	and productive inities for young	JuCh Babcock Prime Post 16 team SEN manager ASC commissioners	New providers in place by end April 2019	
3.7.3 Introduce a "Leaving school / Leaving post 16 annual reviews of EHC Plans. I the EHC Plan improvement activity.			March 2019 – Transition tracking system	
Develop a transition tracking system that link adult social care services with the SEN services			developed and in place by Sept 18	
Explore innovative approaches to the use of personal budgets to support a transition into and employment, or a programme of positive	supported living	-Transition tracking lead officer Health providers	Ongoing – proposals by November 2018	
	of young offenders with EHC Pl d, to enable better planning for			

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Activity	Lead	Partners	Timeframe	Progress checks
 Identify lead SEN manager and link SEND officer to work with the Education lead in the YJS. Review and embed EHC Plan process maps so that a clear set of actions is specified and professionals understand respective roles and responsibilities. Arrange induction experience for SEN officer(s) of visiting young offenders in custody. Monthly case planning and monitoring meetings take place between the YJS Education lead officer and the lead SEN manager and link caseworker. The link SEN officer attends the pre-release meeting and any visit to the potential school place with the young offender, the parent and the YJS officer. 	SEN manager and YJS education officer	YJS Education lead officer SEN Officer GM SEND	June 2018 July 2018 June 2018	
3.8.2 Jointly develop SEN team and YJS training materials for respective induction of SEN officers and other SEN service professionals, so that new staff understand the needs of young offenders with SEND and the processe in place to ensure prompt and effective responses.			By September 2018	

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Working together for **outstanding care**

Work stream 4 - Joint Commissioning and Leadership

Leads: Sarah Wilkins (WCC), Lucy Noon (CCG), Steve Larking (WCC)

Our Local Area Leadership needs to improve. Our Action Plan has been jointly developed between the Council and the CCG. Our responsibilities overlap for SEND, but pressures on other areas mean we have taken our eyes off the ball. Developing this action plan has involved professional staff at all levels in the service of the Council and the NHS as well as school leaders and parent representatives. This collaborative process has led to an action plan whose success depends on collaborative working and shared commitment to shared priorities.

Providing consistent and robust leadership means that we need to understand the needs of our population of children and young adults with SEND, and to listen carefully to the views of their parents. We know that we cannot always deliver what everyone wants, but we need to be clearer about our shared priorities for SEND. These are reflected throughout the action plan, with our leadership focus reflected in this work stream. The objective for this work stream is to establish effective partnerships and achieve a joint understanding of need, our shared responsibilities and to know how we will judge the impact of the way in which we lead, monitor, review and invest. We need to do more in ensuring we make a difference. We have strengthened communication and consistency across our various Boards and Partnerships, and have used our respective roles as Local Area Leaders to drive the development of this Plan for Improvement.

Key Concerns

Key Issue 2 The CCG's lack of strategic leadership

Key Issue 4 The lack of joint commissioning arrangements

Key Issue 3 The poor quality of action plan for the SEND Strategy

Extracts from the Statement of Action Letter

Page 2





Working together for **outstanding care**

"Commissioners' strategic oversight of the delivery of some services in the local area is weak. Although meetings take place to monitor the performance of commissioned services, the focus is on making sure that actions are completed rather than focusing on the quality of the service and the impact on outcomes for children and young people."

" The local area has not given sufficient priority to the SEND reforms. Strategic local area documents, such as the joint health and well-being strategy, make no discrete reference to SEND. The joint strategic needs assessment and sustaining transformation plan lack a focus on children and young people with the full range of SEN and/or disabilities."

"The local area has recently developed its SEND strategy but it is at an early stage of implementation. Many of the requisite actions, which underpin a comprehensive and well-evidenced strategy, are either still in development or have just been finalised. There has been limited engagement with parents and professionals in devising the strategy. Both parents and professionals talked of their frustration in not being consulted. Lines of accountability are not clear."

Page 3

"There is strong commitment and drive from some professionals on the ground in education, health and social care to improve the quality of the local area's provision. Inspectors saw pockets of excellent practice in the local area, along with a commitment to high-quality services for children and young people who have SEN and/or disabilities. However, the overall quality of provision for children and young people who have SEN and/or disabilities in the local area is variable. This is due to the historical lack of strategic oversight and leadership in the local area."

" While the local area is aware of children and young people who have SEN and/or disabilities, leaders do not currently keep a formal 'children with disabilities' register."

"Leaders recognise the benefits of strengthening accountability for improved outcomes and better use of resources across education, health and care. The speech and language therapy service is an example of a successful partnership between the CCGs, the local area and the local providers. Leaders have recently developed a joint commissioning strategy, which is awaiting ratification. However, the lack of joint commissioning is creating tensions in terms of funding services and in the supply of specialist equipment, where the education and health boundaries are less clear."

Page 7

"Children looked after are not consistently having their health assessments completed within statutory timeframes. This means that some young people may experience a delay in having their needs assessed."

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" High demand for physiotherapy and occupational therapy services means that most children and young people are assessed and reviewed, but have limited access to ongoing intervention. In addition, provision for children who require respiratory physiotherapy within the community is no longer available. Commissioners recognise that accessing the service via an acute setting is not a good use of resources."

Page 9

"Access to short breaks is limited and commissioners are currently reviewing the provision"

Page 10

"The Local Authority is currently reviewing its commissioning arrangements"

Overarching Objective

To establish effective partnerships and joint understanding of need, responsibility and impact

OUTCOME 4	Joint Commissioning and Leadership: We will know we are successful as we see improvements in these areas.
IMPACT INDICATORS	Children and young people and their families report that the provision for their children and young people is seamless and coherent, and they do not have to worry about disagreements between services
	Health, education and social care leaders across the 0-25 age range know who is responsible for what in relation to providing for SEND needs
	3. All practitioners, including school and other education settings staff, know where to go for help and advice for children and young people with SEND
	4. Parents of children and young people with complex health needs are confident in the way their children's

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health needs are met, including in their educational settings

- 5. Children and young people with SEND have the right equipment at the right time so that they are at least as able as their peers to take part in learning, social activity and family life.
- 6. Specialist nurses and other relevant health practitioners make prompt and proactive engagements with educational settings and enable confident and appropriate responses for the children when in school
- 7. Children do not miss education or suffer detrimental impact of their family life or educational outcomes as a result of a lack of suitable provision of health, education or social care.
- 8. An increasing number of looked after children receive their health assessments on time
- 9. The majority of looked after children report that their health assessment was worth attending
- 10. The multi-professional workforce know how Local Area Leaders judge impact of successful Local Area provision for SEND, and work together towards shared performance measures, improving outcomes for our children and young people with SEND.

ACTION PLAN

Milestones	Lead	Partners	Timeframe	Progress checks		
Objective 1	ve 1 Establishing effective partnerships and joint understanding of need, responsibility and					
Milestones						
4.1 A framework for the analy (SEND) is established and us updated to monitor trends and	ed to inform the JSNA, and	Public Health: LiAl	Integrated Commissioners Group/ CCG/ JSNA Working Group/HWBB	Uploaded JSNA to website September 2018	Draft circulated to partners June 18 - complete	

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Milestones	Lead	Partners	Timeframe	Progress checks
4.2 A Shared Performance framework is developed to drive Joint Commissioning SEND activity / Strategy and SEND strategy, and a SEND PI framework with targets is	PhCo (CCG), PeRi(WCC), LoLe (WCC),	ICEOG, HWBB	March 2019	
used to monitor and judge progress and success.	M Norton			
4.3 The CCG and the LA jointly, through the Integrated Commissioning Executive Officers Group (ICEOG) prepare a financial plan to support the SEND Strategy and the delivery of shared statutory responsibilities for SEND, so that areas for separate and shared / joint funding responsibility are clearly stated.	MaDu (CCG), SuAl (WCC)	ICEOG	December 2018	
 4.4 Roles and responsibilities for Joint Commissioning for SEND are agreed between the CCG and Local Authority and confirmed at respective Boards and published on the Local Offer. 	SaWi (WCC), LuNo (CCG)	ICEOG, HWBB	October 2018	
4.5 Local Leaders attend the SEND Improvement Board and ensure continuity and the appropriate officer, so that progress in implementing the Action Plan is not impeded.	NiWi (WCC), LuNo (CCG)	Board	August 2018	
 4.6 The creation of a CWD register is directed. Parents and disabled young people are involved in developing a FAQ support document / presentation so that all are clear of the register's purpose and benefits and this is published on the Local Offer 	SaWi (WCC) TiRu (WCC)	Childrens Social Care	January 2019	
4.7 Peer challenge and support is in place and leaders demonstrate active engagement and timely follow-up to Partnership tasks.	SEND Improvement Board	Local Area Leaders		
 4.8 Information relating to complaints about health, social care or education is available and up to date; how complaints can be made and how they are dealt with is contained in the Local Offer 	SEND GM, PhCo (CCG), social care lead		January 2019	



Milestones	Lead	Partners	Timeframe	Progress checks
4.9 Disagreement resolution procedures are in place to resolve disagreement between the LA, NHS England and the CCG and published.	SaWi(WCC), LuNo (CCG)	NiWi (WCC)	December 2018	
4.10 Implementation update reports are taken 6 monthly to the HWB Board / CCG Board	CaDr, DCS WCC, SiTr Acc Off CCG's		HWBB Sept 2018 CCG Board Autumn 18	
 4.11 Roles and responsibilities between education and nealth practitioners, for ensuring appropriate and safe responses to health and care related needs of children when at school or in educational settings are agreed and clarified, taking account of DFE and DH guidance. Local guidance is prepared and accessible to parents and professionals. Role of the DCO – links operational responses to strategic priorities and ensure contributions to EHC assessment 	PhCo (CCG), PeRi (WCC), LoLe(WCC)	WHCT and Schools	March 2019	
4.12 Service specifications for jointly commissioned services, including standards, are in place with any necessary procurement processes built into schedules of procurement activity.	PhCo (NHS), PeRi (WCC), Lead Commissione r for social care	ICEOG	June 2019	
4.13 The CCG Board and the Local Authority are assured that operational policies and procedures (eg: Equality impact Assessment guidance) are appropriate to ensure that the needs and interests of children and young adults with SEND are considered in formal documentation, and in particular where this relates to children, families, young beople and vulnerable adults.	CaDr (WCC), SiTr (CCG)	ICEOG	March 2019	
4.14 A programme for timely health assessments for all	SaWi (WCC),	Corporate parenting		





Milestones	Lead	Partners	Timeframe	Progress checks
children looked after is in place and monitored by Children's Social Care Improvement Plan with updates to the SEND Improvement Board	TiRu (WCC)	board, WSCB		
4.15 Commission West Midlands Quality Review Service (WMQRS) to review paediatric physiotherapy OT services	PhCo (NHS), SaOs (WHCT)	CCG Clinical Quality Review meeting (CQRM)	April 2019	Review undertaken, draft report June 2018 – Action plan to be completed and monitored in CQRM
4.16 Redesign of overnight short breaks for CWD	SaWi (WCC)	WHCT, ICEOG, FiP, Adult Services	March 2019	Report to WCC Cabinet July 2018 – complete Establish task and finish group with WHCT and commissioners
 4.17 A Staff Survey is developed through the SEND Improvement Board to secure feedback on perceptions and experience of Local Area Leadership for SEND. 4.18 Provider services are invited to return a survey that will indicate their understandings of Local Area priorities for SEND and their experiences of any improvements. Impact indicators and milestones from across this Action Plan will be used to assist the co-production of the survey with parent representatives. 4.19 Working across all workstreams a planned series of parent and young people surveys will be undertaken to sample experiences of services and processes where improvement is indicated. 	SaWi (WCC) with Project Manager, workstream Leads and parent representativ es	Al those involved in the delivery of this Action Plan	Between March and May 2019	
4.20 Convene a half day workshop to draw together evidence of impact from those staff involved in implementing the Written Statement of Action and parent representatives identified through the Parent Carer Forum, This will be enable a cross cutting analysis of progress and	Project Manager NiWi AD Education	Workstream Leads and Learning and Development team	February 2019	





Milestones	Lead	Partners	Timeframe	Progress checks
if necessary, enable a refocus of emphasis for the next 6	&Skills			
months.				







Work stream 5 - Workforce and Engagement

Leads: Laura Folkers (WCC), Steph Courts (WH&CT), Steve Larking (WCC)

This work stream deals with the engagement and participation of stakeholders in improving the planning and delivery of services for children and young people with SEND. This includes the issue of culture change and training so that a more inclusive and skilled workforce develops – both in schools and settings, and in those services provided through the Local Authority and the CCG's own employees and those provided through the wide range of jointly and separately commissioned services.

It identifies from the text within the entire Statement of Action letter, the need for proactive and targeted approaches to monitor and report on quality and outcomes of service delivery, and to report on these to parents, carers, children and young people and the wider community of Worcestershire.

A framework of mutual accountability between partners is needed. This will be driven by a Local Area framework of SEND KPIs. Embedding a mutual accountability approach will require the development of enhanced understandings and some practice changes across the wider workforce, and structured systems to ensure stakeholder engagement.

Key Concerns

Key Concern 7 The fragile relationships with parents and carers and the lack of meaningful engagement and co-production and collaboration.

Key Issue 5 The variation in the skills and commitment of some mainstream schools to provide effective support for children who have SEN and/or disabilities

Related references in Inspection Letter

Page 2 "The local area has recently developed its SEND strategy but it is at an early stage of implementation. Many of the requisite actions, which underpin a comprehensive and well-evidenced strategy, are either still in development or have just been finalised. There has been limited engagement with parents and professionals in devising the strategy. Both parents and professionals talked of their frustration in not being consulted. Lines of accountability are not clear. "



Page 2

"Relationships with parents and carers are fragile. Parents and carers are overwhelmingly negative about their experiences and involvement with the local area. Many feel that they are not listened to by officers and frequently told inspectors that they had to 'fight' to get the right support for their child."

"While the local area has developed a 'co-production charter', leaders were unable to provide any meaningful evidence of coproduction (a way of working where children and young people, families and those that provide the services work together to create a decision or a service which works for them all) with parents, carers, children and young people. This is contrary to the requirements set out in the code of practice. "

Page 7

"Parents and professionals who know about the local offer say that it is not helpful. Many parents, and all the children and young people to whom inspectors spoke, are unaware of the local offer and its purpose."

Page 8

"Some schools work in ways that are in complete contrast to the spirit of the SEND reforms. They are not inclusive. Local area leaders are beginning to address this with school leaders but it is too early to see any impact of this challenge. Parents recognise that the commitment of school leaders and special educational needs coordinators (SENCos) is pivotal to the support for their children. However, there is variation between providers. School leaders are sometimes allowing funding to be a factor in their request for an EHC plan assessment."

"The parent carer forum, Families in Partnership, has only recently been re-established, following a gap in the provision. The forum is now beginning to rebuild links with parents, carers and the local area. Trust needs to be built so that parents feel involved and listened to. Only then can true co-production and collaboration begin."

Number	Objective
5.1	To ensure professionals are aware of the legislation, processes, and their responsibility for SEND Workforce section
5.2	To promote co-production at the heart of professional practice
5.3	To evaluate the impact of this training programme and identify future actions to consolidate and refresh
5.4	To provide ongoing reflective dialogue with stakeholder representatives on various boards, strategy groups, task and finish groups, etc





5.5	Communication Strategy

OUTCOME E	Engagement
OUTCOME 5	Engagement
IMPACT INDICATORS	The number and percentage of mainstream schools that reach a quality standard for Inclusion. The number of parents of CYP with SEND who have accessed training and information sessions / Any Question sessions about provision for SEND in Worcestershire, and their evaluations. The number of respondent to an on-line questionnaire – what every children and young adult's professional should know about SEND. The number of hits for You Tube Videos on "who does what". Measure of appropriate engagement method to secure interest and attention) are popular with those who access the Local Offer. the number of attendees at "Who does what?" sessions in different areas of Worcestershire. Parents and carers report a higher level of confidence and enjoyment when working collaboratively with professionals. The numbers of teams/individuals who complete the core training module The impact reported by professionals of training on their work and outcomes for children – specific examples needed

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ACTION PLAN

Activity		Lead	Partners	Timeframe	Progress checks	
Objective 5.1	To ensure professionals are aware of the leg Workforce section	islation, pro	cesses, and th	eir responsibility	or SEND	
Milestones	All members of the workforce are invited, through service channels, to take part in an on-line quiz about the SEND Code of Practice. – March 2019					
5.1 Establish Ta motivated indivi	ask and Finish working group of energised and duals to:					
represen - Oversee - Drive for - Propose core train relation to needs, po	ey individuals from their organisations / tative groups the activity below ward action competency standards to be achieved through hing for all children's services professionals in c knowledge and understanding of SEND — rovision and aspirations cess for evaluation of modules, units and work s a whole.	PeRi GM SEND LaFo/StCo Workforce and Engageme nt Leads	Babcock, CCG's, & H&CT, YJS	September 2018		
programme focueducational sett Take account of Include parents	inplement and evaluate a workforce development used on building inclusive capacity within ings 0-25. If actions elsewhere in this Action Plan. and carers in recognition of the contributions as providers and participants.	LaFo/StCo Workforce and Engageme nt Leads	Babcock CCGs & H&CT YJS WCC HR Acute Trust	Between October and December 2018		
Ask professiona	al staff for early comment on their own perceived					

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training needs, so that they can input proposals for content and what they hope to achieve from the training.				
5.1.2 Develop core training module for all NHS and Council staff in SEND – numbers, needs and education, health and social care provision. Predict areas of likely interest to incentivise participation. Include contributions from parents, CYP and the DCS.	LaFo/StCo Workforce and Engageme nt Leads	Babcock CCGs & H&CT YJS WCC HR Acute Trust	Between September and November 2018	
Each Group Manager to monitor completion of core training and identify focus for supplementary training for their teams.				
 5.1.3 Develop individualised training programmes for SEN officers for to include: Co-producing and collaborative approaches to recording children's needs and the provision that is needed Enabling parents and young people to express their views, hopes, aspirations and concerns EHC drafting – analysis, synthesis, style Interpretation of professional and parent reports Decision making – approaches and statutory considerations – recording High Needs funding Avoiding parental distress and concern Therapy in education IPSEA training modules Impact of training evaluated through DPR / SDR 	LaFo L&D WCC PeRi GM SEND	WCC LaFo CCGs H&CT Babcock FiP SENDIASS Our Way YJS	All individual programmes in place by end October 2018.	
5.1.4 Develop amended guidance with health, education and	PeRi GM	Babcock	From December 2018	





•	ssionals who contribute to EHC assessments, information is needed and how to present it.	SEND	NHS Trust service leads		
EHC asseSEN SupplementDisabilityThe role of	nodules to be prepared for: essment pathway port APDR cycles specific pathways of special schools, MABs ses effective SEND provision in a mainstream	PeRi GM SEND	Phase Leaders Groups CCG Babcock Chadsgrove PD outreach Health providers inc CAMHS	October 2018	
5.1.6 Evaluation	framework developed	L&D WCC			
Objective 5.2	To promote co-production at the heart of pro	 ofessional pr	actice		
Milestones	Responses in the On-Line quiz for staff indic production, and over 40% can describe their	cate that ove	r 70% of respor		
	(March 2019)		•		cess.
- Information of good problem of good problem of to be prepared for development, resincluding SEN sets	(March 2019) s sessions involving: on on the co-production charter (including areas ractice & outcomes – local & national) and experiential activities or key staff whose work involved the view and planning for children's provision, ervices, SENCOs, commissioners, place managers, data analysts	LaFo L&D WCC, PeRi GM SEND	FiP WCC L&D SEND Improvement Board CCGs H&CT Babcock Schools YJS	Sept & October 2018	cess.



engage and wor	k with parents and carers, and young people.		FiP	
5.2.3 STP co-pi	oduction event alignment opportunity	LoSe L&D Health, StCo LaFo L&D WCC	CCGs H&CT Acute Trust WCC	August 2018
	s training and resources available to support nent and completions	LaFo L&D WCC LoSe L&D Health, StCo NiWi AD Skills and Education	Babcock WCC CCGs H&CT Schools & Settings	From October 2018
				stions to consolidate and
Objective 5.3	To evaluate the impact of this training progr refresh	amme and id	entity future ac	ctions to consolidate and
			· ·	
Milestones 5.3.1 Collate an Analyse data to in training and d - with stake - in single p - supported	refresh By May 2019, a full analysis of training activand development. d analyse all training evaluations. show numbers who have attended or taken part evelopment where that has been:		· ·	

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based, to see if r have been seen	nsent) specific scenarios, including practice new knowledge, awareness, understandings – by other stakeholders and parents to have or engagement and participative approach.				
	core training modules will be part of future , and which service or team.				
	oriorities, identify future training and eds for professionals and parents together				
Objective 5.4	To provide ongoing reflective dialogue with strategy groups, task and finish groups, etc		•		•
Milestones	By January 2019 processes are in place to e young people to play an active role in the wo improvement programmes.				
representatives, involved in repre producing new d share how far the perspective of the	rith parents/carers and young people establish a method so that stakeholders senting views, and co-developing and irections, approaches, materials, systems – can ey felt involved and that results reflect the e group they are representing.	KeBe Comms Manager (WCC)	MiDa/FiP/ Communicati on teams of partner organisations		
questionnaire, fro	s, for example structured discussions, see flow discussion to enable parent and young tatives to feedback their experiences and views				
Objective 5.5	Communication Strategy		•	·	
Milestones	 By the end of September 2018, You Tu 	be videos a	nd easy read blo	gs are accessible	on CCG

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	and Council web-sites, alongside this I	Plan for Impi	rovement		
people, schools	nication strategy that keeps parents, young , setting and the wider workforce informed about ion being taken to improve.	KeBe Comms Manager (WCC)	FiP/ Our Way,other forums	Developed over Autumn Term 2018 with first communications in September.	





Appendix 1 – Glossary of Action Owners

Initials	Name	Organisation	Role
SaCa	Sara Cam	WCC	0-5 and Statutory Process Manager, Education & Skills
LiAl	Liz Altay	WCC	Public Health Consultant
LuNo	Lucy Noon	NHS	Director of Change and Partnership (CCG's)
StLa	Steve Larking	WCC	Commissioning Manager Education & Skills
JuCh	Judy Chadwick	WCC	Skills and Investment Group Manager and Worcestershire LEP Skills Lead
LiHo	Liz Holt	Babcock	Regional Manager, West Midlands
KaCl	Katie Clegg	WCC	Senior Education Advisor for Vulnerable Learners
HePr	Helen Pretty	Babcock	School Improvement SEND
RoWi	Robert Williams	WCC	Provision Planning Team Manager
SI teams SIAs	Sensory Impairment Advisor	Babcock	School Improvement Advisors & Early Years Improvement Advisors
NiWi	Nick Wilson	WCC	Assistant Director – Education and Skills
LA officer	Name	WCC	Local Authority Officer
DCO	Louise Adams	Health	Designated Clinical Officer
MiDa	Michelle Davies	WCC	Parent Engagement Advisor
SaWi	Sarah Wilkins	WCC	Interim Assistant Director for Early Help and Commissioning
DeSt	Debbie Stokes	WCC	YJS Area Manager
ChBo	Chris Boxall		SENDIASS
SEND GM	Penny Richardson	WCC	SEND General Manager
LoLe	Louise Levett	WCC	Practice Manager for CWD social work and short breaks service
SENDIASS lead	Chris Boxall	SENDIASS	SENDIASS Lead
KaCo	Katie Collins	WCC	Senior Project Manager

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HeDa	Helen Davies	Babcock	Principal Learning Support Teacher
GaSt	Gabrielle Stacey	Babcock	Specialist Education and Safeguarding
NuSh	Nurinder Shergill	WCC	SEN Manager
RoMo	Rob Morris	WCC	Marketing and Performance Manager
MiLa	Mike Lambert	WCC	WCC Data Management Team
ToLe	Tony Leak	WCC	WCC Data Management Team
SaFe	Sam Ferguson	WCC	WCC Data Management Team
DaTo	David Townsend	Babcock	Head of Quality and Improvement
			Integrated Services
PhCo	Philippa Coleman	CCG	CCG Commissioning Manager
StCo	Steph Courts	WH&CT	Childrens Clinical Services Manager
JiHu	Jill Hughes	WCC	Transition Team Manager
TiRu	Tina Russell	WCC	AD Childrens Social Work
PeRi	Penny Richardson	WCC	SEND Genera Manager
CaDr	Catherine Driscoll	WCC	Director of Children Services
LaFo	Laura Folkers	WCC	Workforce development lead
KeBe	Keith Beech	WCC	Comms Manager
FrKe	Frances Kelsey	WCC	LD Commissioner (Adult Services)

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