Town and Country Planning Act 1990 – Section 78 Town and County Planning (Development Management Procedure) (England) Order 2015 Town and Country Planning (Inquiries Procedure) (England) Rules 2002

Summary Proof of Evidence of Rebecca Hatch

for Stop The Quarry Campaign – Rule 6 Party

Impact on Local Amenities

Land at Lea Castle Farm, Wolverley Road, Broadwaters, Kidderminster, Worcestershire

Proposed sand and gravel quarry with progressive restoration using site derived and imported inert material to agricultural parkland, public access and nature enhancement

Application reference: 19/000053/CM

Appellant's name: NRS Aggregates Ltd

Appeal reference: APP/E1855/W/22/331009

31 January 2023

Bridleway and Footpath Issues

Proof of Evidence of Effects on Bridleway and Public Footpaths

For Stop the Quarry Campaign

1.0 <u>Qualification</u>

- 1.1 My name is Rebecca Hatch
- 1.2 I am a horse owner I have ridden horses for over twenty years and have kept my horse at Lea Castle Equestrian Centre for the last six years.
- 1.3 I visit the appeal site twice a day, 365 days a year. The livery yard I keep my horse at, the field she spends her days in, and the woodland and bridleway/public footpath network crossing the site we ride multiple times per week and utilise to access riding from the site in Wolverley and Kinver are all within mere feet of this proposed sand and gravel quarry.
- 1.4 I have lived in the local area most of life.
- 2.0 Introduction
- 2.1 My evidence at this time is concerned with harm to bridleways and public footpaths.
- 2.2 Lea Castle Equestrian Centre offers livery and indoor school hire within easy reach of woodland and bridle areas across the Wyre Forest. There are a mixture at livery there, from children's ponies, horses for leisure riders, and competition horses competing in dressage, show jumping and eventing. They have fantastic hacking adjacent to their own private woodland so you don't even have to leave the yard! Horses our treated as individuals and are turned out every day in well maintained fields. Currently there are ten horses who live full time at the equestrian centre, before the planning application became public the yard was full with sixteen horses, but as people do not want to keep horses next to a quarry numbers have decreased. Lea Castle Equestrian Centre is owned and run by Andrew and Marilyn MacDonald. Prior to the livery yard they ran a successful riding school for over forty years.
- 2.3 The bridleway and public footpath are shown on the map at the end of this document.
- 2.4 The current bridle path runs from the North Lodges positioned at the top of Cookley Village and winds down the centre of farmland and fields utilised for grazing horses on each side, following onto a tree lined drive to the South Lodges sat between farmland. It is very peaceful and quiet, wide enough to be safely used by horse riders, cyclists, walkers and the disabled at the same time and in any type of weather. (Please refer to Image Ref BP1, BP2, BP3, BP4, BP5). It is straight and flat with no steep inclines or hills throughout.
- 2.5 The public footpath is very well used by not just horse riders as a bridle way but the entire local community as a footpath. As the current footpath is useable in all weathers due to its construction of sand and stone, and the fact it is long straight and flat with no hill work, it makes it widely accessible to walkers, dog walkers, parents and children, prams and buggies, and cyclists who utilise it every day throughout the year.

The footpath has been in existence since Lea Castle was built in 1762 utilised to join the two villages and their iron forges together one in Wolverley and one in Cookley.

(Source Appendix 1) "...a noble mansion surrounded by 550 acres of land enriched with plantations of oak and other timber."

This route now offers safe passage to children walking to the local schools from the villages and all residents not just from the villages but Kidderminster itself for the recreational leisure activities mentioned above. This bridle path / footpath is part of our local heritage, our local history and should remain as it was intended to be used by the local community now and forever.

- 2.6 The bridle path / footpath is made up of sand and gravel with portions of grass verges in places, with several horse gates through it. It is accessible to all, in all weathers including heavy rain, ice and snow. It is long and flat with no adverse hill work.
- 2.7 There is no mentioned on what the diverted bridle path / footpath around the perimeter of the site will be made from? Wheelchair users, mobility users, cyclists and the disabled would not be able to walk round the edge of a field during the Winter or wet periods of year with no hard standing to do so. A portion of the diverted footpath next to the A449 inclines up a hill which would not be accessible to wheelchair users or the disabled.
- 2.8 The Wyre Forest is home to many horse owners who utilise the thriving competition venue facilities, hacking and livery yard businesses within the area. The bridleway at Lea Castle Farm has been in situ for over fifty years and is regularly used as safe passage to access additional off-road riding for riders into Kinver, Wolverley and beyond. There are many horse riders who access this bridle way, from young inexperienced children to the retired, and everyone in between, and those are just the riders from my yard. We even have some horses with disabilities that must stay off road because they are visually impaired, and it is unsafe to ride on the roads.
- 2.9 The current bridle path is quiet, with no noise from the main road, it is peaceful, and during our early morning rides in the Summer you'll see a lot of wildlife including deer, foxes, owls, pheasants etc utilising it too. Riders don't have to worry about traffic, which has got a lot worse in recent years. The proposal of bunds or bales of hay along the drive will certainly not drown out the sound of a full-time working quarry, removing the tranquillity and calm for the next eleven plus years.
- 2.10 The British Horse Society reported In 2021,

"46 equine deaths reported to the charity in the previous year, with an additional 118 being injured and 130 human injuries."

(Source - Appendix 2)

- 2.11 I've always used it as a means of clearing my head whether that's at the start of the day or the end of the day, it's just so peaceful and relaxing riding out on it, I call it balancing my inner zen.
- 3.0 <u>Policy</u>
- 3.1 Minerals Local Plan

Access and recreation Policy MLP 30:

Access and Recreation

Planning permission will be granted where it is demonstrated that the proposed mineral development will protect and enhance rights of way and public access provision.

A level of technical assessment appropriate to the proposed development will be required to demonstrate that, throughout its lifetime, and taking into account the cumulative effects of

multiple impacts from the site and/or a number of sites in the locality, the proposed development will:

a) optimise opportunities to <u>enhance the rights of way network</u> and provision of publicly accessible green space, integrating other green infrastructure components where appropriate;

b) not have an unacceptable adverse effect on the integrity and quality of publicly accessible green space;

c) <u>not have an unacceptable adverse effect on the integrity and quality of the existing rights</u> <u>of way network</u> or navigable waterways; and

d) retain rights of way in situ unless it is demonstrated that this is not practicable:

i. where it is demonstrated that retaining rights of way in situ is not practicable, temporary or permanent diversions will be expected to <u>achieve an enhanced route</u> and level of access provision over that which was previously available and must be for as short a distance and duration as practicable; and

ii. closure of any rights of way must only occur where it is demonstrated that it is not practicable to retain rights of way in situ and no suitable temporary or permanent diversion is possible. Compensatory provision must be made.

3.2 The Wyre Forest District Local Plan (2016-2036) - Adopted April 2022. Section 8 Health and Wellbeing Policy SP.16 - Health and Wellbeing says that,
 "Development should help <u>minimise negative health impacts</u> and maximise opportunities to ensure that people in Wyre Forest District lead healthy, active lifestyles and experience a high quality of life by:

a. Providing easy to maintain, safe and attractive public realm and green infrastructure including green spaces, footpaths, bridleways and cycle routes that encourage active travel opportunities. These spaces should enable formal and informal physical activity, recreation and play, and should support healthy living and social cohesion. The design of these spaces should be flexible and should consider older people and those living with dementia or disabilities."

- 3.3 The proposed new bridleway / footpath neither protects or enhances the use for its users. Horse riders will lose their peaceful quiet riding and be forced to ride next to busy roads with cars travelling at the national speed limit which could result in injury or death. The disabled and young families with prams and pushchairs may lose their use altogether if they cannot navigate the steep incline from the A449 up the B4189. No mention has been made on what the new bridleway / footpath will be made from. Currently the community can enjoy it's use all year round, the access as it stands is not even a dirt track around fields.
- 3.4 I fail to see how it enhances the network because the proposed new routes do not go anywhere, or access for horses isn't accessible. The bridle path / footpath no longer becomes direct, merely redirected out of the way to benefit this planning application only.
- 3.5 Moving the bridle path and footpath actually moves it away from green space next to heavily used main roads. The green space is what this plan proposes to quarry. So how does this enhance the publics access to green space? You're taking it all away to quarry 110 acres for the next 11+ years if this plan is accepted.

- 3.6 The integrity and quality of the existing rights of way network will be lost, because the proposed new rights of way are not accessible to all, young families and the disabled have not been taking into consideration. Horse riders will lose their quiet, safe and peaceful bridle way and be forced to ride next to busy congested roads.
- 3.7 The proposed new route may have achieved additional length, but is not suitable for use by horse riders, young families with pushchairs and prams or the disabled. The entire community will have lost their peaceful, quiet, visually appealing, safe and serene bridle path / footpath
- 3.8 Rerouting a quiet and peaceful bridle way / footpath from the middle of fields, grazing and a tree lined drive next to the busy A449 and B4189 will certainly not minimise health impact. There is a greater risk to horse riders for injury or death. Parts of the revised paths are not accessible to families with pushchairs and prams or the disabled, so you are limiting minority groups from its use.
- 3.9 By approving a quarry on the site of Lea Castle Farm the application goes against what WFDC are proposing in their Local Plan under Health and Wellbeing. The application industrialises a safe and attractive green space utilised by the local community to walk, ride their bikes, walk their dogs, ride their horses, utilising the pleasant quiet bridleway and public footpaths. Following covid more than ever before people are utilising green space and taking a further interest in an active healthy lifestyle.
- 4 Proposed
- 4.1 A new public right of way (bridle way) measuring approximately 2.3 kilometres in length is proposed to be created around the perimeter of the site, going from the north-eastern corner of the site, along the western boundary of Wolverhampton Road (A449) located to the east of the site, along the northern boundary of Wolverley Road (B4189), which is located to the south of the site, and finishing in the south-western corner of the site, connecting to footpath WC-622.
- 4.2 There has been no clear assessment between NRS Aggregates and the Public Rights Of Way Team on how this revised bridle way will network as the current one does. (Source Appendix 3).
- 4.3 The proposed bridle way onto Lea Lane has steps on either side unsuitable for horses and the access is too narrow for horses, which the team states above.
- 4.4 The speed limit on the Wolverley Road (B4189) is a 40mph limit into a national speed limit. The speed limit on the Wolverhampton Road (A449) is a 30mph limit into a 40mph limit, into a national speed limit.
- 4.5 As of the 29th January 2022 the highway code has been updated and vehicles must now pass horses at no more than 10mph. (Source_Appendix 4). So how can this proposed bridle way be safe for horse riders, with vehicles passing at these speeds?

- 4.6 According to **Section 119 of the Highways Act 1980** before the County Council will consider an application to divert a public right of way it must be satisfied that:
 - The diverted route must not be substantially less convenient to use as the existing route.
 - A diversion will not result in a negative effect on public enjoyment.

(Source Appendix 5)

- 4.7 The proposal to move the footpath makes it less accessible to all to enjoy. The current footpath is long and flat with no inclines so can be utilised by all. It is quiet, peaceful and the surrounding views can be enjoyed by all walking along it. The new footpath will be sited alongside the A449 and B4189 both busy noisy roads, users will lose the peace and calm of the previous footpath, they will lose the views, but they will see plenty of traffic, and hear lots of traffic from a busy A and B road.. There are portions of the new route which are steep so the disabled, families with buggies and prams etc will lose the use altogether. The current footpath is a direct safe route from Cookley to Wolverley or the Sion Hill area of Kidderminster. The proposed new route is not direct, there is no clear communication from NRS and PROW on the dedicated new routes, footpath or bridle way. Please see email here (Source http://e-planning.worcestershire.gov.uk/swift/MediaTemp/989-28226.06.14_Response_to_PROW_Officer.pdf) So cannot understand how this application can be agreed with such diluted information on such a heavily utilised right of way by the general public.
- 4.8 The suggested diversion of the bridlepath has a large portion situated next to the busy A449 Kidderminster Road which is heavily used by all types of traffic throughout the day. (Please Refer To Image Ref PFP). Image was taken from the road, in my vehicle, I cannot access the land, because I do not have access onto the Strongs land, it isn't a public right of way.
- 4.9 Horses are prey animals and their usual response to danger is flight. A horse may also spin to identify the direction of the threat. A horse prevented from running by its rider or driver may plunge or spin around in a small area while trying to see the threat. There is a danger to a handler, rider or carriage-driver (equestrian) who may be knocked over or thrown during the spin or bolt, and even if staying with the horse, may not be able to stop before losing contact or encountering another hazard. While in flight mode, a horse is difficult to control and could run into a dangerous situation which it would normally avoid (such as traffic). (Source https://www.bhs.org.uk/media/qb4dgvrf/noise-1218.pdf)
- 4.10 The proposal will move a bridle path running through open countryside, easily accessible for all and quiet, to the outside of the land next to a heavily used A449 Kidderminster Road, and equally busy B4189 Wolverley Road, both roads have seen their fair share of vehicle accidents in the last six months alone. Horse riders will risk their animals and safety because of this proposal.
- 4.11 Similar concerns raised regarding a former Leicester quarry, with regard to the transportation of inert waste & soil (as proposed for the Lea Castle application) saw the application being refused as follows:

"...Taking into account British Horse Society comments on the potential for injuries to horses and safety concerns, the inspector concluded that the size of lorries and frequency

of traffic would conflict with other users of the lane and make the access unsafe, contrary to the requirement of minerals and waste local plan policy. She also found details of a proposed acoustic fence outside the equestrian centre insufficient to demonstrate that lorry noise effects on occupiers and horses kept there would be sufficiently mitigated... ...Inspector: Rebecca Norman; Written representations..."

(Source Appendix 6)

- 4.11.1 Horses will not be able to be ridden over the conveyor that the application is proposing is buried under the tree lined drive, which currently is part of the bridleway / pathway. The vibration across the bridle way / pathway will be noisy and unpredictable. Unlike police horses who are trained for such activities these are leisure and competition horses. So, the reaction here will be to 'spook' or run from the noise and vibrations, causing injury or at worse death.
- 4.11.2 The appeal decision referenced above and fully available at Appendix 7 concludes at clause 16 stating "Consequently, I am unable to conclude that the proposed development would comply with Policy DM2 of the LMWLP, insofar as it relates to the need to demonstrate that minerals and waste development would be acceptable in terms of potential effects from noise to adjoining land uses and users, amongst other things.". This clearly gives the inquiry precedence to refuse the appeal based on the noise effects of other land users.
- 4.12 Wheelchair users and the disabled would struggle with safe footing across vibrating ground. They could become unseated from mobility transport, or simply be knocked from their feet. Families with children in pushchairs or babies in prams are at risk here too.
- 4.13 NRS's response to these concerns was,

"Given the level of bridleways and permissive paths being provided by the Appeal Scheme together with there being no objection from the British Horse Society, the County Footpath Officer together with the planning officer's own assessment as presented in the committee report (CD10.01), it is nonsensical that this is a reason for refusal."

- 4.14 The current main drive will become a canyon with no views across the countryside.
- 4.15 There is no indication the BHS visited the site. Or just looked at the addition to the bridleway? The additional bridle way does not outweigh the 10+ years of noise, dust and loss of quiet open space if this quarry is approved, because no noise mitigation has been put into place at any point during this plan if riders were forced to use this revised bridle way. Or for the horses living in proximity the site itself. What is being proposed conflicts with several references from their website as noted above.

5 Footpaths Study

5.1 The Lea Castle Farm site has been parkland since 1762, when the historic wall around the site as well as the gate houses were first constructed by the Knight family. The site has, since this

time, been accessed by the local communities for both destination travel and recreational use. There are several footpaths and bridleways that cross the site.

- 5.2 In order to ascertain the level of the use of the site, the *Stop the Quarry* campaign group undertook a study of the number of individuals using either the bridleways or footpaths to demonstrate the amount the local communities depend upon these rights of way.
- 5.3 The bridleways and footpaths were monitored over the course of one week during the month of August, starting on Monday 2nd August 2021. The observations were restricted to weekdays in order to avoid the clear bias to usage at weekends. It was believed that it gave a minimum traffic calculation rather than maximum calculation. The results were then extrapolated for a 12-month period to estimate one calendar year's use.

Traffic Type	Observed Results	Extrapolated 12 Month Results
Cyclists	16	1,165
Walkers	237	17,254
Joggers/Runners	40	2,912
Horses	10	728
Mobility Scooter	3	243
Total Individuals	306	22,309

5.4 Results

5.5 Conclusion of study

The results show a very considerable usage of the bridleways and footpaths that are encompassed in the proposed development site. The historic usage has continued over the centuries and whilst it has most probably changed in content, it probably has not in volume. The historic parkland forms a large community facility which would come to an end during the proposed development. We conclude that approving the development would disrupt the lives of many local people and probably reduce the amount of exercise being undertaken by residents, with the obvious health and wellbeing consequences. In addition, this reduction in considerable traffic would likely reduce business and spend at local pubs and cafes, having a negative economic impact.

6 <u>Conclusion</u>

- 6.1 My conclusion as a horse rider is that moving the bridle way does not benefit horse riders or their horse physically or mentally. We stand to gain absolutely nothing but loss of our calm, quiet and peaceful riding.. If approved, the proposal would put the lives of young and old riders at risk, horses would be in danger, these revised new routes are not safe. This is an accident waiting to happen.
- 6.2 Policy requires proposals must protect and enhance rights of way and public access provision. The proposals will damage and degrade rights of way and public access provision.
- 6.3 Development should help minimise negative health impacts and maximise opportunities to ensure that people in Wyre Forest District lead healthy, active lifestyles and experience a

high quality of life. The proposal will harm public health and reduce activity and quality of life.

- 6.4 There is a precedent for refusing planning (Appendix 7) on the grounds of the noise effects on other land users.
- 6.5 Diverted routes must not be substantially less convenient to use as the existing route and must not result in a negative effect on public enjoyment. The diversions are considerably less convenient and significantly detract from public enjoyment.
- 6.6 These proposals meet none of these requirements.



Images Appendix

BP1 Image – The top portion of the footpath and bridle path from the North Lodges at Cookley with scenic views and peaceful surroundings.



BP2 Image – The continuation of the footpath and bridle path from the North Lodges at Cookley with scenic views and peaceful surroundings.



BP3 Image – Halfway down the footpath and bridle path between the North and South Lodges.



BP4 Image – The second portion of the footpath and bride path on the approach to the South Lodges at Wolverley with scenic views and peaceful surroundings.

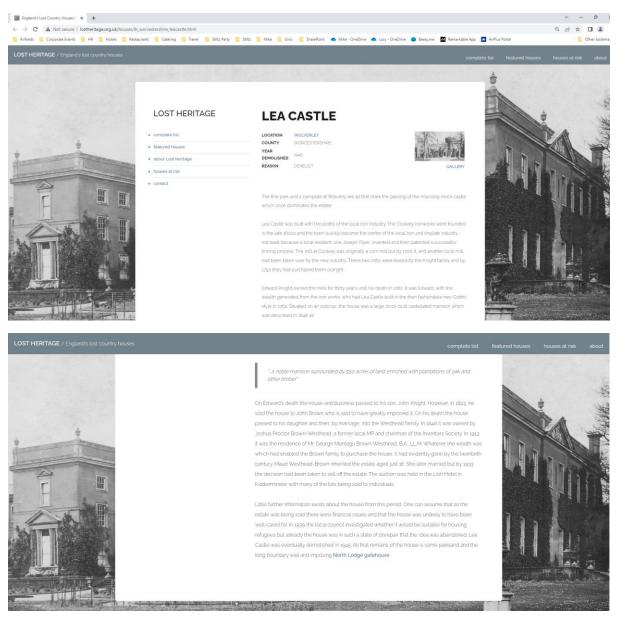


BP5 Image – The approach of the footpath and bridle path to the North Lodges at Wolverley with scenic views and peaceful surroundings.



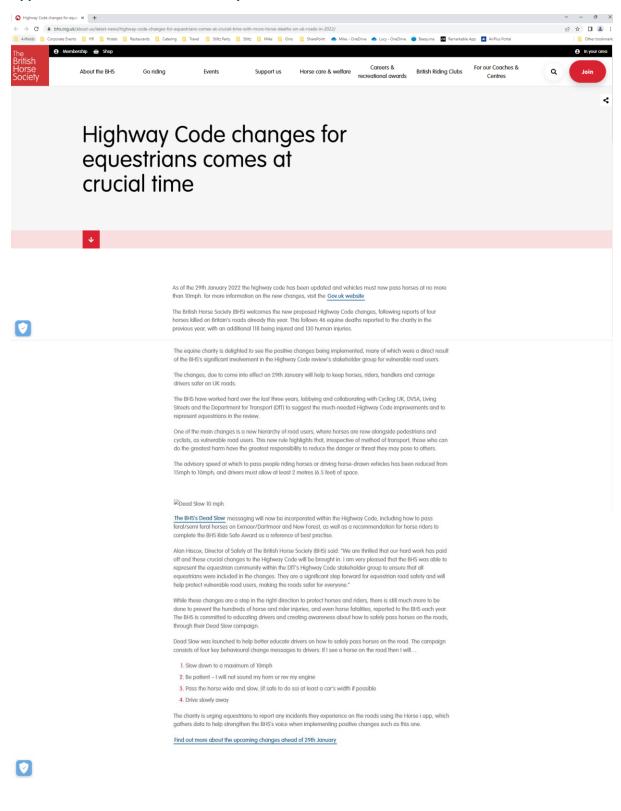
PFP Image – Indicates a portion of where this planning application is choosing to move the footpath and bridle path to, next to the busy A449 road and B4189, taken from my car driving down the B4189 as I do not have access to the land. The B4189 provides a steep incline which will make this footpath unusable for families with prams and pushchairs or the disabled, or those with mobility issues. It will also make riding horses next to two busy roads an accident waiting to happen.

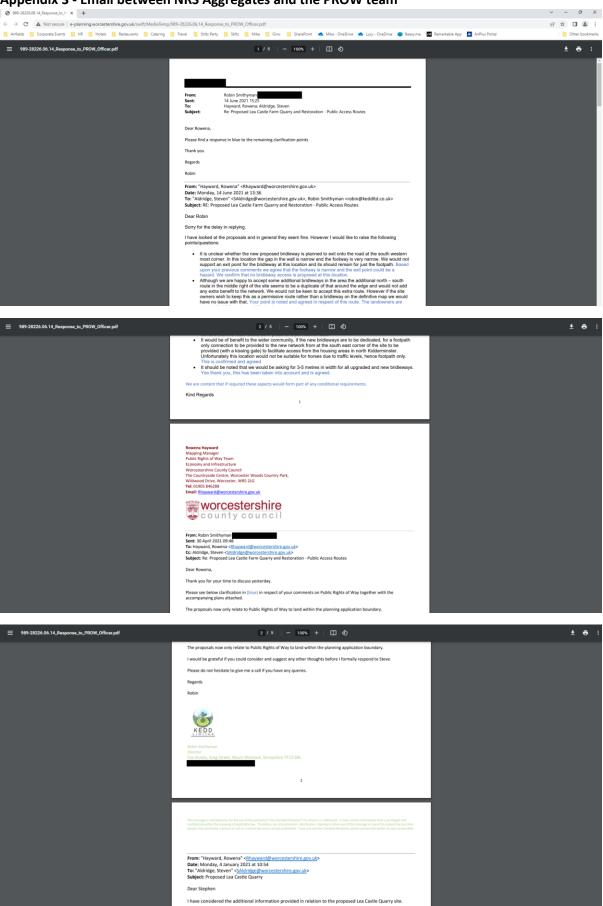




Appendix 1 - Lost Heritage / a memorial to England's lost country houses

Appendix 2 - The British Horse Society

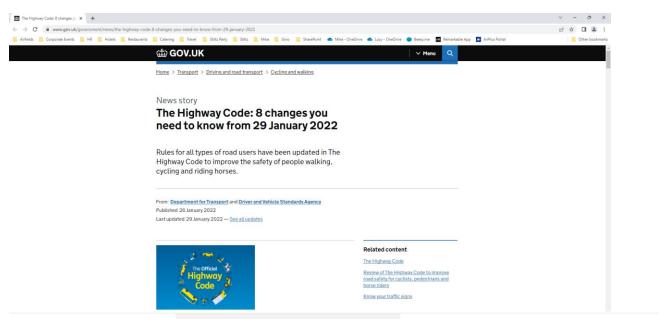




Appendix 3 - Email between NRS Aggregates and the PROW team

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	The additional information with regards to the conveyor crossing seems reasonable. I would add the caveat however that if it is fell that additional screening is needed following feedback from users once the conveyor is operational them we would add that this remains a possibility. In respect of the proposed temporary below ground conveyor, it is confirmed that if additional surround screening is required by users once contracted, that the application would instigate such screening via changes to the proposed miligation temporary needed soll boards and/or applicational stare bales.	
	As regards the upgrades and changes to the footpaths and bridleways on the site I have the following queries: <u>The proposed upgrade of footpaths WC-422 and WC-623 to a bridleway</u> . Significant rise in level. I have concerns about horses accessing onto the volverify road at the southern end of footpath WC- 622 as the road is very buyand fast moving and has only a narrow footbay. The gap in the brick wall at this point is not currently wide enough for horses. The northern end of path baces not currently follow the definitive time but exist bring the brick wall opposite Lea Nouse and we believe this to be an informal revoluing of long standing. The exit at this point is not wide enough for horses. Any upgrade of these toutes will request full agreement from the landowner and I am not clear if this is no order for the current route to be upgraded to a bridleway the width will need to bar at minimum and possibly wider if the area is enclosed. This width is not currently possible along much of the routes. It may the more situable to be upgraded to a bridleway the wedden will need to an at minimum and possibly wider if the area is enclosed. This width is not currently possible along much of the routes.	
	It is noted that it may be more suitable to look at alternative routes within the planning application boundary to provide achievable benefits to the network. As such we attach a copy of Dawng No XDLC7 033A and D3AA which propose a new section of dodleway adjacent to the east of PAIdle Forophar Wo S23. The adjust be addicated route or primisive, maraged and maintained by the landowner and enforceable by an appropriate planning condition. As with the current proposil this land is under the control of the application. It is confirmed that the required 3m width and	
	associated bridleway specifications will be established for this and all new section of bridleways and that the current section of Public Fortpath WC -422 will remain in place and in use.	
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	The oroposed unstrate of footnath WC-624 to a bridleway. If the bridleways above are not to be upgraded R is not clear that there would be a benefit to the network in upgrading this when it will be a dead end route. If suitable links are provided and as long as the landowner is in agreement then is zero as user with this decidation as bridleway. Given the above we would still with to upgrade this section of PROW to a bridleway. Again, it could be dedicated or	
	permissive, managed and maintained by the landowner. <u>The new spur to the accket task</u> This would be of benefit to the packet park users only and would have no significant benefit to the network and would be more appropriate to be maintained as part of the packet park rather than dedicated as a bridleway.	
	Yes, it is confirmed that this would be a permissive route managed and maintained by the landowner and enforceable by an appropriate planning condition.	
	Additional Bridleways provided. We would be willing to accept the dedication of some additional bridleways within the site however some of the routes appear to more in line with public open space rather than linking routes. I understand that a footpath link is suggested from the Workenhapton Road/ Workerley Road to access the site and reconstructed land on its eastern edge. If this link was provided then the outermost circular route is a clear improvement to the network. However the additional north south link within the site would appear to be an open space feature rather than a clear network improvement and would be more appropriately deall with as a route provided within the site yould appear to be an the definitive map. We would also suggest that the link from the road would not be suitable for horses due to the amount of traffic using the road, narrow foropath and the lack of briddenway on-links from this point.	
	The scheme has been designed in a holistic manner, combining both benefits to the PRDW network and general amenity. As such, lunderstand your comment in respect of what is potentially a dedicated route. As such, if one of the routers was dedicated, the landown confirms that the other could be a permissive route secured and maintained under an appropriate planning condition.	
	We would therefore feel that we would not be able to support all the amendments proposed by the public rights of way plan at this point. However we would not be against the principle of additional dedications but feel these would need some amendments to ensure new routes are workable and of benefit to the network. Please see above proposed clarification.	
	Kind Regards Revena Neyword Macging Manager Public Rights of Way Team Economy and Infrastructure Worketentryline County Council The Countrylocation Entry, Workster Woods Country Park,	
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Appendix 4 - Changes to the Highway Code



Applies to England, Scotland and Wales Guidance for Northern Ireland

The changes follow a <u>public consultation on a review of The Highway Code to</u> <u>improve road safety for people walking, cycling and riding horses</u>. It ran from July to October 2020, and received more than 20,000 responses from the public, businesses and other organisations. Most people who responded were in favour of all the changes.

The changes were made to The Highway Code on Saturday 29 January 2022.

Here are 8 of the changes that you need to know about.

1. Hierarchy of road users



The introduction section of The Highway Code has been updated to include 3 new rules about the new 'hierarchy of road users'.

The hierarchy places those road users most at risk in the event of a collision at the top of the hierarchy. It does not remove the need for everyone to behave responsibly.

It's important that all road users:

- are aware of The Highway Code
- are considerate to other road users
- understand their responsibility for the safety of others

The 3 new rules are numbered H1, H2, and H3.

Read the new rules

- Rule H1 (Introduction)
- Rule H2 (Introduction)
- Rule H3 (Introduction)

2. People crossing the road at junctions



The updated code clarifies that:

- when people are crossing or waiting to cross at a junction, other traffic should give way
- if people have started crossing and traffic wants to turn into the road, the
- people rate states of cosing and characteristic of an into the road, the people crossing have priority and the traffic should give way
 people driving, riding a motorcycle or cycling must give way to people on a zebra crossing and people walking and cycling on a parallel crossing

A parallel crossing is similar to a zebra crossing, but includes a cycle route alongside the black and white stripes.

Read the updated rules

- Rule H2 (Introduction)
- Rule 8 (Rules for pedestrians)
- Rule 19 (Rules for pedestrians)
- Rule 170 (Using the road)
- Rule 195 (Using the road)
- Rule 206 (Road users requiring extra care)

3. Walking, cycling or riding in shared spaces



There is new guidance in the code about routes and spaces which are shared by people walking, cycling and riding horses.

People cycling, riding a horse or driving a horse-drawn vehicle should respect the safety of people walking in these spaces, but people walking should also take care not to obstruct or endanger them.

People cycling are asked to:

- not pass people walking, riding a horse or driving a horse-drawn vehicle closely or at high speed, particularly from behind
- slow down when necessary and let people walking know they are there (for
- example, by ringing their bell)
- remember that people walking may be deaf, blind or partially sighted
 not pass a horse on the horse's left

Read the updated rules

- Rule H1 (Introduction)
- Rule 13 (Rules for pedestrians)
- Rule 62 (Rules for cyclists)
- Rule 63 (Rules for cyclists)

4. Positioning in the road when cycling



There is updated guidance for people cycling about positioning themselves which includes:

- riding in the centre of their lane on quiet roads, in slower-moving traffic and at the approach to junctions or road narrowings
 keeping at least 0.5 metres (just over 1.5 feet) away from the kerb edge
- keeping at least 0.5 metres (just over 1.5 feet) away from the kerb edg (and further where it is safer) when riding on busy roads with vehicles moving faster than them

People cycling in groups

The updated code explains that people cycling in groups:

- should be considerate of the needs of other road users when riding in
- groups
 can ride 2 abreast and it can be safer to do so, particularly in larger groups
 or when accompanying children or less experienced riders

People cycling are asked to be aware of people driving behind them and allow them to overtake (for example, by moving into single file or stopping) when it's safe to do so.

People cycling passing parked vehicles

The updated code explains that people cycling should:

- take care when passing parked vehicles, leaving enough room (a door's width or 1 metre) to avoid being hit if a car door is opened
- width or 1 metre) to avoid being hit if a car door is openedwatch out for people walking into their path

Read the updated rules

- Rule 67 (Rules for cyclists)
- Rule 213 (Road users requiring extra care)

5. Overtaking when driving or cycling



You may cross a double-white line if necessary (provided the road is clear) to overtake someone cycling or riding a horse if they are travelling at 10 mph or less (Rule 129).

There is updated guidance on safe passing distances and speeds for people driving or riding a motorcycle when overtaking vulnerable road users, including:

- leaving at least 1.5 metres (5 feet) when overtaking people cycling at speeds of up to 30mph, and giving them more space when overtaking at higher speeds
- passing people riding horses or driving horse-drawn vehicles at speeds under 10 mph and allowing at least 2 metres (6.5 feet) of space
- allowing at least 2 metres (6.5 feet) of space and keeping to a low speed when passing people walking in the road (for example, where there's no pavement)

Wait behind them and do not overtake if it's unsafe or not possible to meet these clearances.

People cycling passing slower-moving or stationary traffic

The updated code confirms that people cycling may pass slower-moving or stationary traffic on their right or left.

They should proceed with caution as people driving may not be able to see them. This is particularly important:

on the approach to junctions

• when deciding whether it is safe to pass lorries or other large vehicles

Read the updated rules

- Rule 67 (Rules for cyclists)
- Rule 76 (Rules for cyclists)
- Rule 163 (Using the road)
- <u>Rule 212 (Road users requiring extra care)</u>
 <u>Rule 215 (Road users requiring extra care)</u>



The code has been updated to clarify that when turning into or out of a side road, people cycling should give way to people walking who are crossing or waiting to cross.

There is new advice about new special cycle facilities at some junctions.

Some junctions now include small cycle traffic lights at eye-level height, which may allow cyclists to move separately from or before other traffic. People cycling are encouraged to use these facilities where they make their journey safer and easier.

There is also new guidance for people cycling at junctions with no separate facilities.

The code recommends that people cycling should proceed as if they were driving a vehicle where there are no separate cyclist facilities. This includes positioning themselves in the centre of their chosen lane, where they feel able

to do this safely. This is to: • make them as visible as possible

• avoid being overtaken where this would be dangerous

People cycling turning right

The code now includes advice for people cycling using junctions where signs and markings tell them to turn right in 2 stages. These are:

- stage 1- when the traffic lights turn green, go straight ahead to the location marked by a cycle symbol and turn arrow on the road, and then stop and wait
- stage 2 when the traffic lights on the far side of the junction (now facing the people cycling) turn green, complete the manoeuvre

People cycling have priority when going straight ahead at junctions

The code clarifies that when people cycling are going straight ahead at a junction, they have priority over traffic waiting to turn into or out of a side road, unless road signs or markings indicate otherwise.

People cycling are asked to watch out for people driving intending to turn across their path, as people driving ahead may not be able to see them.

Read the updated rules

- <u>Rule H2 (Introduction)</u>
- Rule H3 (Introduction)
- Rule 73 (Rules for cyclists)
 Rule 74 (Rules for cyclists)
- Rule 75 (Rules for cyclists)
- Rule 76 (Rules for cyclists)
 Rule 76 (Rules for cyclists)
- Rule 167 (Using the road)
- Rule 170 (Using the road)
- Rule 211 (Road users requiring extra care)

7. People cycling, riding a horse and driving horsedrawn vehicles on roundabouts



The code has been updated to clarify that people driving or riding a motorcycle should give priority to people cycling on roundabouts. The new guidance will say people driving and or riding a motorcycle should:

not attempt to overtake people cycling within that person's lane
allow people cycling to move across their path as they travel around the roundabout

The code already explained that people cycling, riding a horse and driving a horse-drawn vehicle may stay in the left-hand tane of a roundabout when they intend to continue across or around the roundabout.

Guidance has been added to explain that people driving should take extra care when entering a roundabout to make sure they do not cut across people cycling, riding a horse or driving a horse-drawn vehicle who are continuing around the roundabout in the left-hand lane.

Read the updated rules

- Rule 79 (Rules for cyclists)
- Rule 167 (Using the road)
- Rule 186 (Using the road)

8. Parking, charging and leaving vehicles



The code recommends a new technique when leaving vehicles. It's sometimes called the 'Dutch Reach'.

Where people driving or passengers in a vehicle are able to do so, they should open the door using their hand on the opposite side to the door they are opening. For example, using their left hand to open a door on their right-hand side. This will make them turn their head to look over their shoulder behind them. They're then less likely to cause injury to:

- people cycling or riding a motorcycle passing on the road
- people on the pavement

Using an electric vehicle charge point

For the first time, the code includes guidance about using electric vehicle charging points.

When using one, people should:

- park close to the charge point and avoid creating a trip hazard for people
- walking from trailing cablesdisplay a warning sign if you can
- return charging cables and connectors neatly to minimise the danger to other people and avoid creating an obstacle for other road users

Read the updated rule

Rule 239 (Waiting and parking)

Find out about all the changes

In total, 10 sections of The Highway Code have been updated, with 50 rules being added or updated.

You can find a summary of all the changes in <u>The Highway Code updates list</u> on GOV.UK.

Stay up to date

The Highway Code is essential reading for everyone. It's updated regularly, so it's important that everyone reads it - not just learner drivers.

Many of the rules in the code are legal requirements, and if you disobey these rules you're committing a criminal offence.

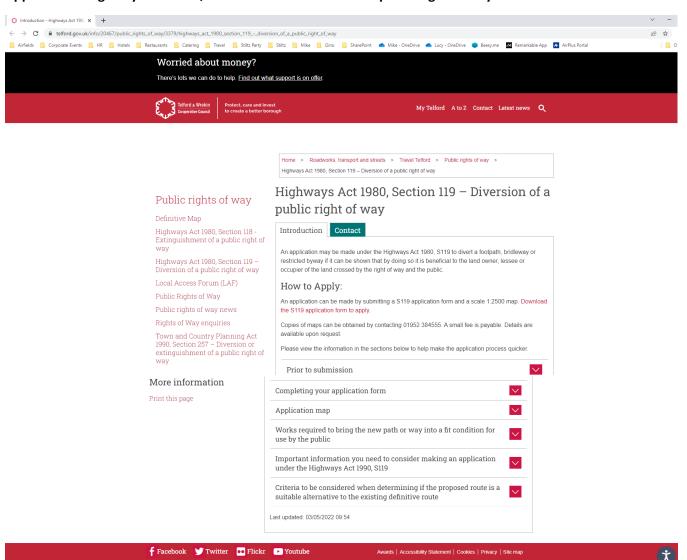
If you do not follow the other rules in the code, it can be used in evidence in court proceedings to establish liability.

You can:

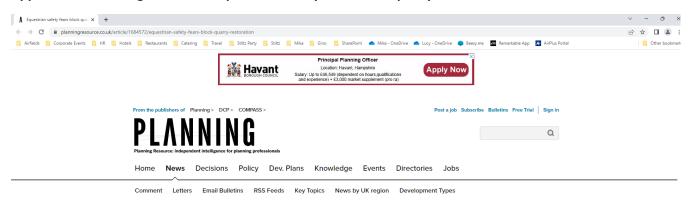
- <u>read the full updated version of The Highway Code</u>, free of charge, on GOV.UK now
- <u>order an updated copy of The Highway Code book</u> online now it costs
 £4.99
- buy an updated copy of The Highway Code book at most high street bookshops

The book has a new cover design so it's easy to recognise.





Appendix 5 - Highways Act 1980, Section 119 – Diversion of a public right of way



Appendix 6 - Planning Resource - Equestrian safety fears block quarry restoration

Equestrian safety fears block quarry restoration

Concerns over the safety of horses and riders have led to refusals of plans to restore a former quarry in the Leicestershire countryside to agricultural use.

The proposal involved transporting inert waste and soils to the site by lorry. An equestrian centre at a farm close to the quarry stabled highly strung horses. The inspector found that the poorly surfaced narrow singletrack access lane to the site carried very little traffic and was mainly used by pedestrians, horse riders and cyclists to reach nearby public footpaths. In her view, 50 lorry movements per weekday over a four-year



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cyclists to reach nearby public footpaths. In her view, 50 forry movements per weekday over a four-year period would substantially after the nature and character of the lane and its surroundings. Taking into account British Horse Society comments on the potential for injuries to horses and safety concerns, the inspector concluded that the size of lorines and frequency of traffic would conflict with other users of the lane and make the access unsafe, contrary to the requirement of minerals and waste local plan policy. She also found details of a proposed accustic fence outside the equestrian centre insufficient to demonstrate that lorry noise effects on occupiers and horses kept there would be sufficiently mitigated. Inspector: Rebecca Norman; Written representations Download the decision from Compass Online	PLANNING JOBS Senior/Planning Policy Officer (Strategy) and Planning Policy Officer (Delivery) Test Valley Borough Council Beech Hurst, Andover / Home working Practice Manager at Place Services Place Services Hybrid - flexible within London/East of England with	
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Salt mountain would not cause pollution	Officer North Hertfordshire District Council Letchworth Garden City, Hertfordshire Band1 Planning Inspector The Planning Inspectorate Remote	
Quarry extension backed despite local reserves		
Quarry plans turned down despite recognised need		
Extraction of limestone not needed just to enable cheap disposal of inert waste		
Quarry permission issued without evidence of need	working (anywhere in uk)	

Appendix 7

Appendix 7



Appeal Decision

Site visit made on 28 January 2020

by R Norman BA (Hons) MA MRTPI

an Inspector appointed by the Secretary of State

Decision date: 27 May 2020

Appeal Ref: APP/M2460/W/19/3239442 Barrow Hill Quarry, Mill Lane, Earl Shilton LE9 7AW

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Mr Miller, Earl Shilton Recycling Limited against the decision of Leicestershire County Council.
- The application Ref 2016/CM/0302LCC (2016/1119/04), dated 23 November 2016, was refused by notice dated 18 April 2019.
- The development proposed is the restoration of the former Barrow Hill Quarry to agricultural use with inert waste and soils, including inert waste recycling and temporary passing bays on Mill Lane.

Decision

1. The appeal is dismissed.

Procedural Matter

2. Since the Council determined the application the new Leicestershire Minerals and Waste Local Plan was adopted on 25 September 2019. This has replaced the Leicestershire Minerals Core Strategy and Development Control Policies, the Leicestershire and Leicester Waste Core Strategy and Development Control Policies and the Leicestershire, Leicester and Rutland Waste Local Plan 1995 – 2006 in their entirety. I have therefore considered the appeal proposal against the relevant newly adopted policies.

Main Issues

- 3. The main issues are the effect of the development on:
 - Highway safety; and
 - The living conditions of nearby occupiers.

Reasons

Highway Safety

4. The appeal site comprises a former quarry. It is located within the countryside and is accessed via Mill Lane. To the south of the site is the M69. The proposal would restore the northern part of the quarry for agricultural use involving the importation of inert waste and soils and inert waste recycling. The importation would be carried out over a temporary period totalling 4 years with the site then being used for agricultural purposes.

- 5. Access to the appeal site would be taken from Mill Lane only. Mill Lane is in poor condition in a number of places along its length between its junction with the A47 and the appeal site. It has been indicated that the proposed development would result in a maximum of 50 HGV movements per day, Mondays to Fridays, comprising of 25 trips to the site and 25 back out. The Council states that this would equate to approximately one HGV movement every 6.5 minutes during the working hours of the appeal site however the Appellant advises that typically there would be no more than four to five trips per hour.
- 6. The proposed development would involve the provision of passing bays along Mill Lane and other localised improvements to the surface of the access road. However, Mill Lane ranges in width from 3 to 4 metres which is essentially a single-track road. The provision of the passing bays would still leave stretches of the road with severely limited width. Mill Lane is currently lightly trafficked, and the presence of the nearby public footpaths and the equestrian centre at Mirfield Farm means that it is used by pedestrians, cyclists and horse riders. The limited width of the carriageway, the existing bends which have poor forward visibility and the size and proposed frequency of the vehicles would significantly alter the nature and use of Mill Lane. Based on the information before me relating to these matters I find it reasonable to conclude that there would be a high probability of recreational users meeting HGVs along the road, even with four to five trips per hour which is a significant increase over the existing use, and as a result of the limited width of Mill Lane I find that this could be likely to result in highway safety issues.
- 7. I have carefully considered the information provided within the Transport Assessment. The information provided in support of the proposed development is somewhat limited in its specific considerations of the potential for conflict between large vehicles and recreational users of the lane. As such, based on the evidence before me, it has not been adequately demonstrated that the use of Mill Lane by HGVs in relation to the development would not give rise to severe harm in terms of the safety for other users of Mill Lane.
- 8. I have considered the comments from the British Horse Society (BHS) and the accident data provided showing no accidents on Mill Lane. However, this is lightly trafficked at present which would therefore not be likely to give rise to a high number of accidents. The proposed development would fundamentally alter the use of Mill Lane which would give rise to a significant increase in the potential for highway safety issues. Furthermore, the BHS do highlight the behaviours of the breeds of horses stabled at Mirfield Farm raising concern over the potential for injuries to the horses and safety concerns.
- 9. I acknowledge that the proposal was initially recommended for approval by the Council subject to conditions and I note the consideration of alternative access routes. Nevertheless, for the above reasons I find that it has not been adequately demonstrated that the proposal would not give rise to adverse issues relating to the use of Mill Lane as a result of the potential frequency and size of vehicles and conflict with other users or that the proposed improvements to Mill Lane would overcome these safety concerns.
- 10. The development would therefore fail to comply with Policy DM9 of the Leicestershire Minerals and Waste Local Plan (2019) (LMWLP) which requires minerals and waste development involving transportation of material by road to

demonstrate that the access arrangements would be safe and appropriate, would have an acceptable impact on the environment of local residents and would not result in unnecessary impacts on minor roads, amongst other things. Whilst paragraphs 204 and 205 of the National Planning Policy Framework (2019) give support to the benefits of mineral extraction and the sustainable use of minerals, it also requires that there are no unacceptable adverse impacts on human health, amongst other things. As such, the proposed development would also conflict with the Framework in this regard.

Living Conditions

- 11. The nearest properties to the appeal site are Mirfield Farm which is an equestrian centre and the dwelling at Yennards Farm. Both properties are located a reasonable distance from the appeal site itself to have minimal disruption from the on-site works to facilitate the restoration and subsequent agricultural use. However, Mirfield Farm is located directly adjacent to Mill Lane and the proposed access to the appeal site for HGVs. Mirfield Farm also utilises Mill Lane for access. From my site visit it was apparent that some of the paddocks and stabling areas for the horses at this site were located in proximity to Mill Lane.
- 12. The Appellant has carried out a Noise Impact Assessment. This has assessed the highest noise levels from the restoration activities on the nearest sensitive receptors and has included vehicle movements. It identifies secondary noise sources as being movements of HGVs to and from the site along the access road. The predicted traffic noise increase along the access road has been assessed as being negligible to minor.
- 13. Whilst I do not dispute that works at the quarry itself would be unlikely to result in harmful noise impacts on the nearby properties, I have had regard to the proximity of Mill Lane to Mirfield Farm and the potential number of HGVs using this as access. At present, Mill Lane is very lightly trafficked, and the main users are pedestrians, horse riders and cyclists wishing to access the nearby public footpaths. The introduction of a number of HGVs travelling along Mill Lane would substantially alter the nature and character of the road and its surroundings.
- 14. From the information before me it is not wholly clear whether the assessment carried out relates to vehicle noise in terms of engines only or if it has taken into consideration the general noise from HGVs travelling over uneven surfaces. In addition, whilst the assessment concludes that the noise increase of using Mill Lane would be negligible to minor, I have had regard to the duration and frequency of the noise from HGVs running in proximity to Mirfield Farm in particular. Whilst part of Mill Lane from the A47 to Mirfield Farm is tarmac, the quality of the road surface deteriorates beyond this which would still have the potential to cause additional noise and disturbance from heavy lorries. I note the Department of Transport Guidance however in this case given the potential level of intensification of use by large vehicles, I find that the evidence before me does not sufficiently demonstrate that there would not be harm arising from the use of this access in relation to all related HGV noise and frequency throughout the day.
- 15. I have considered the proposed installation of acoustic fencing along Mill Lane outside of Mirfield Farm which could be secured by condition and a Section 278 Highways Agreement. However, I have limited details to demonstrate that this

would sufficiently mitigate the noise effects on the occupiers and horses located at Mirfield Farm.

16. Consequently, I am unable to conclude that the proposed development would comply with Policy DM2 of the LMWLP, insofar as it relates to the need to demonstrate that minerals and waste development would be acceptable in terms of potential effects from noise to adjoining land uses and users, amongst other things.

Other Matters

- 17. The Appellant has identified that the principle of the proposed development is supported by national and local waste and minerals planning policy and that there is a need for the proposal. However, the Council have highlighted that following the adoption of the new minerals and waste local plan, another large scale, long term inert waste landfill site has been approved. Furthermore, the Council have identified other available sites and another site which would serve a similar catchment to the proposed development. The Appellant has identified reasons why these would not be wholly comparable to the appeal proposal. Notwithstanding the parties' views on Policy interpretation relating to Policy W8, and policies W4 and W5, had I found there to be a demonstrated need for this development, this would not have been sufficient to outweigh the harm arising in terms of noise and disturbance and highway safety as identified above.
- 18. The Appellant has identified benefits that would arise from the proposed development which include enhancing the local environment, ensuring that the site would respond visually to the surrounding character and the support it would provide to the local economy. I have considered these points however, taken collectively, I do not find that these benefits would be so great as to outweigh the harms I have identified above.
- 19. Local objections have been received concerning, in addition to the above matters, issues of the provision of wheel washing facilities, limits to vehicle sizes and other concerns over adverse impacts on Mirfield Farm. However, given my findings above it is not necessary for me to reach a conclusion on these matters as they would not alter the overall outcome of the appeal.

Conclusion

20. For the reasons given above, and having carefully considered all matters raised, I conclude that the appeal should be dismissed.

R Norman

INSPECTOR

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